Audited Financial Statements

June 30, 2021

# Fairfield Area School District

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## INDEPENDENT AUDITOR'S REPORT

Board of Directors Fairfield Area School District Fairfield, Pennsylvania

## REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fairfield Area School District, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Fairfield Area School District, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis-of-Matter**

As discussed in Note 1 to the financial statements, Fairfield Area School District adopted new accounting guidance, Government Accounting Standards Board ("GASB") Statement No. 84, *Fiduciary Activities*, as of July 1, 2020. See footnote 14 for restatement of the implementation of GASB 84. Our opinion is not modified with respect to this matter.

#### **OTHER MATTERS**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management Discussion and Analysis on pages 4-9, the General Fund Budgetary Comparison Schedule on page 51, and the schedules related to pension and OPEB liabilities on pages 52-56 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fairfield Area School District's basic financial statements. The detailed original budget comparison schedule is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects, in relation to the basic financial statements as a whole.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated XX, 2022, on our consideration of Fairfield Area School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Fairfield Area School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fairfield Area School District's internal control over financial reporting and compliance.

Snith Elliott Kearns\* Company, LLC
Chambersburg, Pennsylvania
November 28, 2022

The Management's Discussion and Analysis (MD&A) of the Fairfield Area School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2021. The intent of the Management's Discussion and Analysis is to show the Fairfield Area School District's financial performance as a whole. It should be read in conjunction with the basic financial statements and notes to enhance the understanding of the School District's financial performance.

The MD&A is an element of the required supplementary information and reporting model adopted by the Governmental Accounting Standard Board (GASB) in their Statement No. 34, Basic Financial Statements. The accompanying financial statements for the Fairfield Area School District has also been prepared in accordance with GASB No. 34 and present the accrual and modified accrual basis of accounting, as appropriate.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This report consists of four parts: MD&A, the basic Financial Statements, Notes to Financial Statements, and the Required Supplementary Information (RSI). The basic Financial Statements are separated into two types of statements, the Government-Wide Financial Statements and the Fund Financial Statements.

The Government-Wide Statements show financial information about the activities of the School District as a whole and provide a longer-term view of the School District's finances. They are the Statement of Net Position and the Statement of Activities which are prepared using the accrual basis of accounting. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the School District are included in these statements, and all of the current year's revenues and expenses.

The Fund Financial Statements report a short-term view of the School District's finances which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. Funds are accounting components that the School District utilizes to keep track of specific sources of funding and spending to that one component. These statements focus on the School District's major funds and are not intended to present the School District as a whole. Some funds are required by state law, while many other funds can be established by the School District to help manage money for particular purposes.

## GOVERNMENT-WIDE FINANCIAL STATEMENT OVERVIEW

The Government-Wide Statements report information about the district as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all the School District's assets and liabilities. The Statement of Activities report the current year's revenue and expenses regardless of when the cash is received or paid. The School District's net position, the difference between the School District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, is one way to measure the School District's financial health or position.

Increases or decreases in the School District's net position can be viewed as an indication of whether its financial health is improving or deteriorating.

The Government-Wide Financial Statements of the School District are divided into two categories:

- ➤ **Governmental Activities** All of the School District's basic services are included here, such as instruction, support services, and administration. Property taxes and state and federal subsidies and grants finance most of these activities.
- ➤ **Business-Type Activities** The School District operates a food service operation and charges fees to staff, students and visitors, and receives governmental funding to help cover the costs of the food service operation.

# Financial Analysis of the Fairfield Area School District as a Whole

The table below provides a summary of the School District's net position for 2021 compared 2020.

# FISCAL YEARS ENDED JUNE 30, 2021 AND 2020 STATEMENT OF NET POSITION

	Governmental Activities				Busine:				To			
		2021	1010	2020		2021	10100	2020		2021		2020
Assets												
Current and Other Assets	\$	10,628,082	\$	12,645,728	\$	212,392	\$	14,275	\$	10,840,474	\$	12,660,003
Capital Assets, Net		17,816,316		16,657,436		45,887		19,981		17,862,203		16,677,417
Deferred Outflows of Resources												
Deferred Charges on Bond Refunding		316,542		371,401		-		-		316,542		371,401
Deferred Outflows Related to Pension Liability		3,418,386		2,597,092		85,238		91,187		3,503,624		2,688,279
Deferred Outflows Related to OPEB Liability		254,186		140,271		3,797		2,974		257,983		143,245
<b>Total Assets and Deferred Outflows</b>												
of Resources	\$	32,433,512	\$	32,411,928	\$	347,314	\$	128,417	\$	32,780,826	\$	32,540,345
Liabilities												
Current Liabilities	\$	3,199,303	\$	3,364,309	\$	341,331	\$	21,002	\$	3,540,634	\$	3,385,311
Non-Current Liabilities		48,436,403		48,640,261		494,772		565,824		48,931,175		49,206,085
Total Liabilities		51,635,706		52,004,570		836,103		586,826		52,471,809		52,591,396
Deferred Inflows of Resources												
Deferred Inflows Related to Pension Liability		1,074,767		1,149,288		80,295		32,722		1,155,062		1,182,010
Deferred Inflows Related to OPEB Liability		557,329		593,108		4,021		4,654		561,350		597,762
Total Deferred Inflows of Resources		1,632,096		1,742,396		84,316		37,376		1,716,412		1,779,772
Net Position												
Net Investment in Capital Assets		(6,092,736)		(6,563,446)		45,887		19,981		(6,046,849)		(6,543,465)
Restricted		240,097		626,962		-		-		240,097		626,962
Unrestricted		(14,981,651)		(15,398,554)		(618,992)		(515,766)		(15,600,643)		(15,914,320)
<b>Total Net Position</b>	_	(20,834,290)		(21,335,038)		(573,105)		(495,785)	_	(21,407,395)		(21,830,823)
Total Liabilities, Deferred Inflows												
and Net Position	\$	32,433,512	\$	32,411,928	\$	347,314	\$	128,417	\$	32,780,826	\$	32,540,345

The Statement of Activities intends to display expenses, net revenues and classifies revenues into the two categories Governmental Activities and Business Type Activities which is the operations of our food service department. It identifies program revenue as charges for services, operating grants and contributions, and capital grants and contributions and then allocates them to particular expense categories where appropriate.

# FISCAL YEARS ENDED JUNE 30, 2021, 2020 AND 2019 STATEMENT OF ACTIVITIES

		Governmental Business Activities Activit							<b>m</b> .			
		2021	vitie	2020		Activ 2021	ities	2020		2021	tal	2020
REVENUES		2021		2020		2021		2020		2021		2020
Program Revenues												
Charges for Services	\$	90.966	\$	81.340	\$	27.045	\$	168.752	\$	118.011	¢	250,092
Operating Grants and Contributions	Ψ	3,490,738	Ψ	3.390.012	Ψ	222.261	Ψ	152,721	Ψ	3,712,999	Ψ	3,542,733
Capital Grants and Contributions		174,610		162,700		222,201		132,721		174,610		162,700
General Revenues		174,010		102,700						174,010		102,700
Property and Other Levied Taxes		11,988,559		11,513,481		_		_		11,988,559		11,513,481
Grants, Subsidies and Contributions		4,034,841		4,029,406		_		_		4,034,841		4,029,406
Unrestricted		1,031,011		4,023,400						1,031,011		1,027,100
Interest and Investment Earnings		41,681		37,258		-		-		41,681		37,258
Other		8,235		10,672		-		-		8,235		10,672
Total Revenues		19,829,630	_	19,224,869		249,306	_	321,473	_	20,078,936	_	19,546,342
EXPENSES												
Instruction		11,731,980		10,578,221		-		-		11,731,980		10,578,221
Instructional Student Support		939,515		1,139,557		-		-		939,515		1,139,557
Administrative/Financial Support		2,520,152		2,358,176		-		-		2,520,152		2,358,176
Operation and Maintenance of Plant		2,223,479		1,292,413		-		-		2,223,479		1,292,413
Pupil Transportation		804,422		844,990		-		-		804,422		844,990
Student Activities		463,203		499,004		-		-		463,203		499,004
Community Services		500		9,935		-		-		500		9,935
Interest on Long-Term Debt		736,489		829,530		-		-		736,489		829,530
Food Services		-				326,626		402,622		326,626		402,622
Total Expenses	-	19,419,740	_	17,551,826		326,626	_	402,622		19,746,366		17,954,448
Excess(Deficiency)Before Transfers		409,890		1,673,043		(77,320)	-	(81,149)	_	332,570		1,591,894
Transfers			_	(60,000)			_	60,000				
Changes in Net Position	\$	409,890	\$	1,613,043	\$	(77,320)	\$	(21,149)	\$	332,570	\$	1,591,894

## Capital Asset - Government Wide Statements

In 2020 the School District had \$8,700,000 construction in progress to replace the HVAC system in the School District Buildings. That project was completed in 2021 which results in an increase to the assets of the buildings. The total cost of the HVAC system was \$10,904,071.

Net capital assets breakdown is as follows:

		2021	2020
Capital Assets, Net of Depreciation			
Governmental Activities			
Land	\$	422,050	\$ 422,050
Site Improvements		37,626	49,516
Building and Building Improvements		16,322,291	6,460,377
Furniture and Equipment		1,034,349	1,025,493
Construction In Progress		-	 8,700,000
Govermental Activities, Net Capital Assets	<u>\$</u>	17,816,316	\$ 16,657,436
Capital Assets, Net of Depreciation			
Business-Type Activities			
Machinery and Equipment	<u>\$</u>	45,887	\$ 19,981

## Debt - Government -Wide Financial Statements

Outstanding Debt on June 30, 2021 and 2020 is listed below. In 2020, the School District issued \$11,070,000 of general obligation bonds Series 2020 to refund the bond Series 2012A, 2012B, and Series 2015.

	2021			
<b>General Obligation Bonds</b>				
Series of 2016	\$ 935,000	\$	1,840,000	
Series of 2019	9,895,000		9,960,000	
Series of 2019A	645,000		645,000	
Series of 2020	 11,060,000		11,065,000	
	\$ 22,535,000	\$	23,510,000	

## FUND FINANCIAL STATEMENT OVERVIEW

The School District has three types of funds as follows:

**Governmental funds** – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds, the balances left at year end and available for spending in future periods. The funds are reported using the accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The Governmental fund statements provide a detailed short-term view of the School District's general Governmental operations and the basic services it provides.

**Proprietary funds** – These funds are used to account for the School District activities that are similar to business operations; or where the reporting is concentrated on determining net income, financial position, changes in financial position, with a significant portion of funding through user charges. When the School District charges customers for services it provides, these services are generally reported in proprietary funds. The Food Service Fund is the School District's proprietary fund and is the same as the business-type activities we report in the government-wide statements, but provide more detail and additional information.

**Fiduciary funds** – The School District can be a trustee, or fiduciary, for funds such as scholarship funds as well as student activity funds. All of the School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position. We exclude these activities from the School District's other financial statements because the School District cannot use these assets to finance its operations.

# Financial Highlights

Key Financial highlights for the year ended June 30, 2021 are as follows:

- **General Fund/Budget** –As of June 30, 2021, the total fund balance was \$8,106,738. Of this dollar amount, \$2,748,765 is committed fund balance for capital projects and textbooks and \$3,298,000 is assigned fund balance for capital projects. The unassigned fund balance as of June 30, 2021 was \$2,039,689. Overall, the fund balance increased \$385,898. This increase in fund balance was a result of \$1,290,366 additional revenue than what was budgeted with \$1,196,480 of that figure related to tax revenue. There was \$1,123,168 negative variances in expenditures as compared to budget with \$374,041 negative variances in Instruction Expenditures, \$739,766 in Support Services, \$104,052 savings in Noninstruction Services, \$113,413 negative variances in debt service, and savings of \$218,700 in Other Financing Sources.
- Capital Projects Fund This fund was to be used for the HVAC project at the Elementary and Middle/High School buildings. This project was started in the summer for 2019 and was finished during the 2020-2021 school year. The School District financed the project with a bond issue of \$10.6 million. The bond issue occurred in the 2018-2019 fiscal year. During the 2019-2020 year \$5,572,846 in expenditures were incurred related to this project with the fund balance as of June 30, 2020 being \$2,271,919. As of June 30, 2021, there was a restatement of \$503,571 from the Capital Projects Fund to the Capital Reserve Fund. This restatement adjusted the fund balance of the Capital Project Funds to \$1,768,348 as of June 30, 2020. During 2020-2021 the project was completed by expending \$1,704,094 which left a remaining fund balance in the Capital Projects Fund as of June 30, 2021 in the amount of \$64,494.
- Capital Reserve Fund As of June 30, 2020, there was a restatement of \$503,571 from the Capital Projects Fund to the Capital Reserve Fund, this restatement adjusted the fund balance of the Capital Reserve Fund to \$608,962 as of June 30, 2020. During 2020-2021, \$533,427 was expended from the Capital Reserve Fund on HVAC expenditures which left a remaining fund balance as of June 30, 2021 of \$75,672.
- **Food Service Fund** In FY21 the Food Service fund had a loss of \$ 77,320 with no funding from the General Fund to offset the loss. This resulted in the net position decreasing to a negative \$ 573,105. COVID-19 did contribute to having a negative impact of running the food service operations.

GASB 68 does require the Food Service fund to be treated as a proprietary fund with non-cash expenditures being recorded for compensated absences, PSERS and OPEB liability. The initial recording of these non-cash expenditures could result in a negative net position with minor adjustments being made in subsequent years.

- Memorial and Scholarship (Non-Major Governmental Funds) had a fund balance of \$ 8,796 in 2020-2021.
- Student Activities (Non-Major Governmental Funds) had a fund balance of \$73,135 in 2020-2021.

# **Currently Known Facts, Decisions or Conditions**

At the time these financial statements were prepared and audited the School District was aware of the following conditions.

- The COVID-19 pandemic is no longer a significant factor in maintaining onsite instruction of students. The staff would now be focused on the learning loss of students that occurred during the pandemic. The School District has been the recipient of numerous federal grants related to COVID to assist in helping students with the learning loss.
- The School District finished its collective bargaining agreement with a new agreement being in place for the period of July 1, 2020 to June 30, 2024. The wage increase are 2.70% 2020-2021; 2.60% 2021-2022; 2.60% 2022-2023; 2.60% 2023-2024
- The pension contribution rate set by the state retirement system is forecasted to increase through 2029/30 reaching a peak of 37.30%. This forecast are based on assumptions about market performance and therefore are subject to change. The School District does receive one-half reimbursement from the state on these rates. For 2020-2021 the rate was 34.51% on gross wages of employees; 2021-2022 34.94%; 2022-2023 35.26%. The rate in 2008-2009 was 4.76%
- Rising inflation is going to have a negative impact on the finances of the School District and will especially be seen in such areas as Food Services.
- In 2021-2022 there was improvement in the financial status of the food service operations which generated an operational surplus. This is a result of the government subsidizing the cost of the lunch program for all students regardless of income levels.

## Contacting the School District regarding Financial Management

Our financial reporting is designed to provide our citizens, taxpayers, parents, students, investors, and creditors with a general overview of the School District's finances and show the Board's accountability for the revenue it receives. If you have questions about this report or wish to request additional financial information, please contact Tim Stanton, Business Manager at Fairfield Area School District, 4840 Fairfield Rd, Fairfield, Pennsylvania 17320.

# FAIRFIELD AREA SCHOOL DISTRICT **Statement of Net Position** June 30, 2021

	Governmental Activities	Business-Type Activities	Total
ASSETS	Menvines		10441
Current Assets			
Cash and cash equivalents	\$ 8,318,289	\$ 153,669	\$ 8,471,958
Receivables			
Taxes	930,550	-	930,550
Intergovernmental	1,370,940	42,045	1,412,985
Other	4,287	-	4,287
Prepaid expenses	2,284	-	2,284
Inventories	<u> </u>	16,678	16,678
Total current assets	10,626,350	212,392	10,838,742
Noncurrent Assets			
Prepaid bond insurance, net	1,732	-	1,732
Capital assets not being depreciated			
Land	422,050	-	422,050
Capital assets net of accumulated depreciation			
Site improvements, net	37,626	-	37,626
Buildings and building improvements, net	16,322,291	-	16,322,291
Furniture and equipment, net	1,034,349	45,887	1,080,236
Total noncurrent assets	17,818,048	45,887	17,863,935
Total assets	28,444,398	258,279	28,702,677
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pension liability	3,418,386	85,238	3,503,624
Deferred outflows related to OPEB liability	254,186	3,797	257,983
Deferred charge on bond refunding	316,542		316,542
Total deferred outflows of resources	3,989,114	89,035	4,078,149
Total assets and deferred outflow of resources	\$ 32,433,512	\$ 347,314	\$ 32,780,826
LIABILITIES			
Current Liabilities			
Accounts payable	\$ 478,699	\$ 19,300	\$ 497,999
Accrued salaries and benefits/withholdings	1,693,090	-	1,693,090
Accrued interest	63,213	-	63,213
Internal balances	(321,192)	321,192	-
Portion due or payable within one year			
General obligation bonds payable	1,174,501	-	1,174,501
Capital lease payable	73,233	-	73,233
Compensated absences	37,759	839	38,598
Total current liabilities	3,199,303	341,331	3,540,634
Noncurrent Liabilities			
Portion due or payable after one year			
General obligation bonds payable	22,871,316	-	22,871,316
Capital lease payable	171,038	-	171,038
Compensated absences	74,182	6,149	80,331
Net pension liability	23,368,707	462,977	23,831,684
OPEB liability	1,951,160	25,646	1,976,806
Total noncurrent liabilities	48,436,403	494,772	48,931,175
Total liabilities	51,635,706	836,103	52,471,809
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pension liability	1,074,767	80,295	1,155,062
Deferred inflows related to OPEB liability	557,329	4,021	561,350
Total deferred inflows of resources	1,632,096	84,316	1,716,412
NET POSITION			
Net investment in capital assets	(6,092,736)	45,887	(6,046,849)
Restricted	240,097	-,	240,097
Unrestricted	(14,981,651)	(618,992)	(15,600,643)
Total net position	(20,834,290)	(573,105)	(21,407,395)
Total liabilities and net position	\$ 32,433,512	\$ 347,314	\$ 32,780,826

# FAIRFIELD AREA SCHOOL DISTRICT Statement of Activities Year Ended June 30, 2021

			Program Revenues	<u> </u>	Net (Expense) F	Revenue and Change	s in Net Position
Functions/Programs	Expenses	Charges for Services	=		Governmental Activities	Business-type Activities	Total
Governmental activities:							
Instruction	\$ 11,731,980	\$ 64,070	\$ 2,378,327	\$ -	\$ (9,289,583)	\$ -	\$ (9,289,583)
Instructional student support	939,515	-	104,959	-	(834,556)	-	(834,556)
Administrative and financial support services	2,520,152	-	416,861	-	(2,103,291)	-	(2,103,291)
Operation and maintenance of plant services	2,223,479	-	69,296	-	(2,154,183)	-	(2,154,183)
Pupil transportation	804,422	-	481,065	-	(323,357)	-	(323,357)
Student activities	463,203	26,896	40,230	-	(396,077)	-	(396,077)
Community services	500	-	-	-	(500)	-	(500)
Interest expense	736,489			174,610	(561,879)		(561,879)
Total governmental activities	19,419,740	90,966	3,490,738	174,610	(15,663,426)		(15,663,426)
Business-type activities:							
Food services	326,626	27,045	222,261	<del>-</del>		(77,320)	(77,320)
Total primary government	<u>\$ 19,746,366</u>	\$ 118,011	\$ 3,712,999	\$ 174,610	(15,663,426)	(77,320)	(15,740,746)
	General revenues	:					
	Property taxes,	levied for general pu	rposes, public utility	realty tax,			
	earned incom	ie tax			11,988,559	-	11,988,559
	Grants, subsidi	es and contributions	not restricted		4,034,841	-	4,034,841
	Investment ear	nings			41,681	-	41,681
	Miscellaneous i				8,235		8,235
	Total general	revenues			16,073,316		16,073,316
	Change in n	et position			409,890	(77,320)	332,570
	Net position - begin	nning, as restated			(21,244,180)	(495,785)	(21,739,965)
	Net position - endi	ng			\$ (20,834,290)	<u>\$ (573,105)</u>	<u>\$ (21,407,395)</u>

# FAIRFIELD AREA SCHOOL DISTRICT **Balance Sheet - Governmental Funds** June 30, 2021

	G	eneral Fund	Caj	pital Projects Fund	Ca	pital Reserve Fund	Go	Other vernmental Funds	Go	Total vernmental Funds
ASSETS										
Cash and cash equivalents	\$	8,096,192	\$	64,494	\$	75,672	\$	81,931	\$	8,318,289
Taxes receivable, net		930,550		-		-		-		930,550
Intergovernmental receivables		1,370,940		-		-		-		1,370,940
Other receivables		4,287		-		-		-		4,287
Due from other funds		321,192		-		-		-		321,192
Prepaid expenditures	_	2,284	_	-	_			-		2,284
Total assets	\$	10,725,445	\$	64,494	\$	75,672	\$	81,931	\$	10,947,542
LIABILITIES										
Accounts payable	\$	478,699	\$	-	\$	_	\$	-	\$	478,699
Accrued salaries and benefits/withholdings		1,693,090		-		_		-		1,693,090
Total liabilities		2,171,789		-		-		-		2,171,789
DEFERRED INFLOWS OF RESOURCES										
		446.010								446.010
Unavailable tax revenue	_	446,918	_		_				_	446,918
Total deferred inflows of resources	_	446,918	_	-	_	-		-		446,918
FUND BALANCES										
Restricted Fund Balance										
Future special education costs		18,000		-		-		-		18,000
Future capital improvements		-		64,494		75,672		-		140,166
Future student activities		-		-		-		73,135		73,135
Future scholarships		-		-		-		8,796		8,796
Nonspendable Fund Balance										
Prepaid expenditures		2,284		-		-		-		2,284
Committed Fund Balance										
Future roofing project		1,000,000		-		-		-		1,000,000
Future textbook purchases		605,000		-		-		-		605,000
Future technology projects		450,000		-		-		-		450,000
Future field resurfacing projects		242,000		-		-		-		242,000
Future high school bleachers project		150,000		-		-		-		150,000
Future library renovation		75,000		-		-		-		75,000
Future capital improvement projects - other		226,765		-		-		-		226,765
Assigned Fund Balance										
Telephone and bell system upgrade		400,000		-		-		-		400,000
Cable network upgrade		600,000		-		-		-		600,000
Roof repairs - emergency		50,000		-		-		-		50,000
Roof repairs - liquid membrane		1,400,000		-		-		-		1,400,000
Chromebook lease		80,000		-		-		-		80,000
Capital projects		250,000		-		-		-		250,000
PSERS/Salary		400,000		-		-		-		400,000
Curriculum		118,000		-		-		-		118,000
Unassigned Fund Balance		2,039,689	_	<del>-</del>	_			<del>-</del>		2,039,689
Total fund balances		8,106,738	_	64,494	_	75,672		81,931		8,328,835
Total liabilities, deferred inflows of										
resources, and fund balances	\$	10,725,445	\$	64,494	\$	75,672	\$	81,931	\$	10,947,542

# FAIRFIELD AREA SCHOOL DISTRICT Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2021

Total Fund Balances - Governmental Funds	

\$ 8,328,835

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statement, but are reported in the governmental activities of the Statement of Net Position.

Cost of assets 45,895,005 Accumulated depreciation (28,078,689)

17,816,316

Certain receivables are not available to pay current period expenditures and therefore are not reported in the fund financial statement, but are reported in governmental activities in the Statement of Net Position.

446,918

Prepaid bond insurance is reported as an expenditure in governmental funds when the debt is first issued. The Statement of Net Position reports prepaid bond insurance as an asset.

1,732

Long-term liabilities and related accrued interest are not due and payable in the current period and thus are not included in the balance sheet of governmental funds, but are included in the governmental activities of the Statement of Net Position. Long-term liabilities and associated deferred inflows and deferred outflows of resources consist of:

General obligation bonds payable	(24,045,817)
Deferred charge on bond refunding	316,542
Accrued interest expense	(63,213)
Compensated absences	(111,941)
Capital lease payable	(244,271)
Net pension liability	(23,368,707)
Deferred outflows related to pension liability	3,418,386
Deferred inflows related to pension liability	(1,074,767)
OPEB liability	(1,951,160)
Deferred outflows related to OPEB liability	254,186
Deferred inflows related to OPEB liability	(557,329)

(47,428,091)

Net Position of Governmental Activities in the Statement of Net Position

\$ (20,834,290)

# FAIRFIELD AREA SCHOOL DISTRICT Statement of Revenues, Expenditures, and Changes in Fund Balance -**Governmental Funds** Year Ended June 30, 2021

	Ge	eneral Fund	Cap	ital Projects Fund	Cap	ital Reserve Fund	Go	Other overnmental Funds	Go	Total vernmental Funds
REVENUES										_
Local revenues										
Taxes	\$	12,008,285	\$	-	\$	-	\$	-	\$	12,008,285
Investment earnings		41,224		240		137		80		41,681
Revenue from intermediate sources		190,511		-		-		-		190,511
Other		139,526		-		-		7,906		147,432
State sources		6,932,489		-		-		-		6,932,489
Federal sources		519,837								519,837
Total revenues	_	19,831,872		240		137	_	7,986		19,840,235
EXPENDITURES										
Instruction		11,009,490		-		-		-		11,009,490
Support services		6,246,927		-		-		-		6,246,927
Operation of non-instructional services		445,161		-		-		16,913		462,074
Facilities acquisition, construction and										
improvements		-		1,704,094		533,427		-		2,237,521
Debt service										
Principal		1,089,892		-		-		-		1,089,892
Interest and bond costs	_	848,204	_			-				848,204
Total expenditures	_	19,639,674	-	1,704,094	_	533,427	_	16,913	_	21,894,108
OTHER FINANCING SOURCES (USES)										
Proceeds from capital lease		193,700		-		-		-		193,700
Total other financing sources and uses		193,700		-		-	_	-		193,700
Net change in fund balances		385,898		(1,703,854)		(533,290)		(8,927)		(1,860,173)
Fund balances - beginning, as restated	_	7,720,840	_	1,768,348	_	608,962		90,858		10,189,008
Fund balances - ending	\$	8,106,738	\$	64,494	\$	75,672	\$	81,931	\$	8,328,835

# FAIRFIELD AREA SCHOOL DISTRICT

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund **Balances of Governmental Funds to the Statement of Activities** Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds		\$	(1,860,173)
Amounts reported for Governmental Activities in the Statement of Activities are different because:			
Governmental funds report capital outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays differed from depreciation expense in the current period.  Depreciation expense	(1,354,073)		
Capital outlays	2,512,953		1,158,880
Because certain revenues will not be collected for several months after the School District's fiscal year end, they are not considered as "available" revenues in the governmental funds. Unavailable			(12.205)
revenues changed by this amount this year.			(13,285)
Repayment of general obligations - principal Amortization of bond premium/discount, prepaid bond insurance, and deferred charge			975,000
on bond refundings			109,334
Some expenses reported in the statement of activities do not require the use of current financial resources and thus are not reported as expenditures in governmental funds. This is the difference between the amount incurred and the amount paid of:			
Net pension liability and related deferred outflows and inflows	108,705		
OPEB liability and related deferred outflows and inflows	14,107		
Capital lease payable	(98,122)		
Compensated absences	13,063		
Accrued interest	2,381	_	40,134
Change in Net Position of Governmental Activities		\$	409,890

# FAIRFIELD AREA SCHOOL DISTRICT **Statement of Net Position - Proprietary Fund** June 30, 2021

ASSETS Current Assets Cash and cash equivalents Intergovernmental receivables Inventory Total current assets  Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets  Total assets	\$ 153,669 42,045 16,678 212,392 312,511 (266,624) 45,887 258,279
Cash and cash equivalents Intergovernmental receivables Inventory Total current assets  Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets	\$ 42,045 16,678 212,392 312,511 (266,624) 45,887
Intergovernmental receivables Inventory Total current assets  Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets	\$ 42,045 16,678 212,392 312,511 (266,624) 45,887
Inventory Total current assets  Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets	16,678 212,392 312,511 (266,624) 45,887
Total current assets  Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets	212,392 312,511 (266,624) 45,887
Noncurrent Assets Furniture and equipment Accumulated depreciation Total noncurrent assets	312,511 (266,624) 45,887
Furniture and equipment Accumulated depreciation Total noncurrent assets	 (266,624) 45,887
Accumulated depreciation  Total noncurrent assets	(266,624) 45,887
Total noncurrent assets	 45,887
Total assets	 258 279
	200,277
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pension liability	85,238
Deferred outflows related to OPEB liability	 3,797
Total deferred outflows of resources	89,035
Total assets and deferred outflows of resources	\$ 347,314
LIABILITIES	
Current Liabilities	
Accounts payable	\$ 19,300
Due to other funds	321,192
Compensated absences	 839
Total current liabilities	 341,331
Noncurrent Liabilities	
Net pension liability	462,977
OPEB liability	25,646
Compensated absences	6,149
Total noncurrent liabilities	494,772
Total liabilities	 836,103
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pension liability	80,295
Deferred inflows related to OPEB liability	 4,021
Total deferred inflows of resources	 84,316
NET POSITION	
Net investment in capital assets	45,887
Unrestricted	 (618,992)
Total net position	(573,105)
Total liabilities, deferred inflows of resources and net position	\$ 347,314

# FAIRFIELD AREA SCHOOL DISTRICT Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Fund Year Ended June 30, 2021

	Food Service
OPERATING REVENUE	
Food service revenues	\$ 27,045
Total operating revenues	27,045
OPERATING EXPENSES	
Food and milk purchases	88,575
Salaries	134,694
Employee benefits	58,737
Supplies	26,825
Repairs and maintenance	6,002
Dues and fees	1,117
Other purchased services	5,448
Depreciation	5,228
Total operating expenses	326,626
Operating (loss)	(299,581)
NONOPERATING REVENUES (EXPENSES)	
Federal subsidies	187,716
State subsidies	34,545
Total nonoperating revenue	222,261
Change in net position	(77,320)
Net position - beginning	(495,785)
Net position - ending	<u>\$ (573,105)</u>

# FAIRFIELD AREA SCHOOL DISTRICT **Statement of Cash Flows - Proprietary Fund** Year Ended June 30, 2021

	Foo	d Service
Cash flows from operating activities		
Cash received from food sales	\$	27,045
Cash payments to suppliers for goods		(81,027)
Cash payments to and on behalf of employees		(141,218)
Cash payments for services		(11,450)
Net cash (used) by operating activities		(206,650)
Cash flows from capital financing activities		
Purchase of equipment		(31,134)
Net cash (used) by operating activities		(31,134)
Cash flows from noncapital financing activities		
Federal subsidies		124,267
State subsidies		33,157
Net cash provided by noncapital financing activities		157,424
Net (decrease) in cash and cash equivalents		(80,360)
Cash and cash equivalents - beginning		234,029
Cash and cash equivalents - ending	\$	153,669
Reconciliation of income (loss) from operations		
to net cash provided by operating activities		
Operating (loss)	\$	(299,581)
Adjustments to reconcile operating income (loss) to net cash provides (used) by operating activities:		
Depreciation		5,228
Donated food used		23,521
(Increase) decrease in:		
Inventory		12,163
Increase (decrease) in:		
Interfund payables		71,868
Compensated absences		(3,659)
Net pension liability and related items		(12,512)
Other post-employment benefit liability and related items		(3,484)
Accounts payable		(194)
Total adjustments		92,931
Net cash (used) by operating activities	\$	(206,650)

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Nature of Operations

Fairfield Area School District (School District) operates a public school system which is comprised of the Boroughs of Fairfield and Carroll Valley and Townships of Hamiltonian and Liberty in Adams County, Pennsylvania.

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## Reporting Entity

Governmental Accounting Standards Board defines the criteria used to determine the composition of the reporting entity. These standards require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, (3) organizations that are fiscally dependent on the primary government and a financial benefit or burden exists, and (4) other organizations for which the nature and significance of their relationship with the primary government are such that the exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The School District is not a component unit of any other entities and there are no entities that are a component unit of the School District.

## **Joint Ventures**

The following joint ventures are not component units of Fairfield Area School District and are not included in this report.

**Lincoln Intermediate Unit #12** - is a separate legal entity organized by constituent school districts in York, Adams, and Franklin counties to provide services to the school districts. Each member school district appoints members to serve on the Board of Directors of the Intermediate Unit. The School District contracts with the Intermediate Unit primarily for special education services and training. During the year ended June 30, 2021, the School District paid \$ 918,756 to the Lincoln Intermediate Unit #12.

**Special Education Consortium** – The Upper Adams and the Bermudian Springs School Districts are in an agreement with the School District to provide special education services to students on an as-needed basis to help reduce the cumulative service costs. Each servicing school district provides specialized services to each other, billed according to seat costs specified by the servicing school district and agreed upon at a meeting of the member school districts conducted annually. The agreement automatically renews annually unless written termination request from all participants occurs. During the year ended June 30, 2021, the School District paid \$ 153,819 to the Special Education Consortium.

Complete financial statements for each of the entities described above can be obtained from the respective administrative office. The School District has no equity interest in the above joint ventures.

# **Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories of governmental, proprietary, and fiduciary.

#### **Governmental Funds**

Governmental Funds are those through which most governmental functions of the School District are financed. The measurement focus is on the flow of expendable resources, rather than on net earnings determination.

The School District reports the following major governmental fund:

## General Fund

The General Fund is used to account for all financial transactions not accounted for in another fund. Revenues are primarily derived from local property, earned income, and other taxes, and state and federal grants. Many of the more important activities of the School District, including instruction, administration, and certain noninstructional services are accounted for in this fund. This is a budgeted fund, and any unrestricted fund balance is considered as resources available for use.

#### **Capital Projects Fund**

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

## Capital Reserve Fund

This fund is authorized under Pennsylvania Local Government Unit Debt Act, 53 PA. C.S., Section 8001 et seg., as amended, and accounts for monies transferred during any fiscal year from appropriations. These funds must be used for capital improvements.

The School District reports the following non-major governmental funds:

#### Student Activities Fund

The *Student Activities* fund is presented as a non-major special revenue fund and has been established by the School District to track all financial activity for the various student activities offered by the School District. With the adoption of a new accounting standard described in Note 14, the Student Activities fund that was previously reported as an Agency Fund was evaluated. Based on the evaluation of the School District's administrative involvement in student activities, this fund was classified as a governmental fund.

# Fund Accounting (Continued)

## **Governmental Funds (Continued)**

## Scholarship Fund

The *Scholarship* fund is presented as a non-major special revenue fund and has been established by the School District to track all financial activity for the various scholarships offered by the School District. With the adoption of a new accounting standard described in Note 14, the Scholarship fund that was previously reported as an Agency Fund was evaluated. Based on the evaluation of the School District's administrative involvement in scholarships, this fund was classified as a governmental fund.

## **Proprietary Fund**

Proprietary Funds are used to account for the School District's ongoing activities which are similar to those often found in the private sector. The focus of proprietary funds is on the determination of net earnings and capital maintenance. The following fund is utilized:

## Food Service Fund - Enterprise Fund - Major Fund

This fund accounts for all revenues and expenses pertaining to cafeteria operations as authorized under Section 504 of the Public School Code of 1949. It is the intent of the governing body that the cost of providing food or services to the students on a continuing basis be financed or recovered primarily through user charges or cost reimbursement plans.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. With the adoption of GASB No. 84, *Fiduciary Activities*, the School District does not have any funds reported as Fiduciary Funds.

## **Basis of Presentation**

**Government-wide Financial Statements** - The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the School District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

# **Basis of Presentation (Continued)**

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the School District, and for each function or program of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** - Fund financial statements report detailed information about the School District. The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds (if applicable) are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures, and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

# Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Net position (total assets plus deferred outflows of resources less total liabilities and deferred inflows of resources) is used as a practical measure of economic resources and the operating statement includes all transactions and events that increased or decreased net position. Depreciation is charged as expense against current operations and accumulated depreciation is reported on the statement of net position.

# Basis of Accounting (Continued)

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers tax revenue to be available if collected within 60 days of the end of the fiscal period. Revenue from federal, state, and other grants designated for payment of specific School District expenditures is recognized when the related expenditures are incurred and the revenue is available, which is generally 60 days; accordingly, when such funds are received, they are recorded as a liability until earned.

If time eligibility requirements are not met, a deferred inflow of resources would be recorded. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses of the food service fund generally a result from providing food services, including charges for meals and the costs of food, salaries and benefits, depreciation, and other expenses. Federal and State subsidies are considered non-operating revenues as no exchange transaction occurs.

## Cash and Cash Equivalents and Investments

Cash includes all demand deposits, petty cash, savings, money market accounts, PSDLAF accounts, and certificates of deposit with an original maturity of less than three months owned by the School District.

## Statement of Cash Flows

For purposes of the statement of cash flows for the proprietary fund, the School District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

## **Inventory**

Inventory in the Food Service Fund consists of expendable supplies and food (valued at cost) held for consumption. The expendable supplies are recorded as an expense when used. The cost of governmental fund inventories are recorded as expenditures when purchased in the fund financial statements. Governmental fund supplies inventories are not deemed to be significant at June 30.

## Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary fund are reported both in the business-type activities column of the government-wide statement of net position and in the respective fund.

# Capital Assets (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest incurred during the construction of capital assets is not capitalized.

All reported capital assets except land and construction-in-progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Site improvements 20 years
Buildings and building improvements 20 - 30 years
Furniture and equipment 5 - 20 years

## Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The School District has several items that qualify for reporting in this category, including the deferred charge on bond refunding and various amounts related to pension and OPEB liabilities. These will be amortized in future periods.

In addition to liabilities, the statement of net position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The School District's deferred inflows of resources reported in the Statement of Net Position consists of various amounts related to pension and OPEB liabilities (on the statement of net position) and unavailable tax revenue (on the balance sheet – governmental funds).

## Interfund Activity/Internal Balances

Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. Advances between funds which are not expected to be repaid are accounted for as transfers. Interfund balances and transactions are eliminated in the government-wide financial statements.

Exchange transactions, if any, between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and as nonoperating revenues/expenses in proprietary funds.

# **Budgets and Budgetary Accounting**

An operating budget is adopted each year for the General Fund on a modified accrual basis of accounting.

The Pennsylvania School Code dictates specific procedures relative to adoption of the School District's budget and reporting of its financial statements, specifically:

- 1. The School District, before levying annual school taxes, is required to prepare an operating budget for the succeeding fiscal year.
- 2. The Board of School Directors may make transfers of funds appropriated to any particular item of expenditure by legislative action. An affirmative vote of two-thirds of all members of the Board is required.
- 3. Fund balances in budgetary funds may be appropriated based on resolutions passed by the Board, which authorizes the School District to make expenditures. Appropriations lapse at the end of the fiscal period.
- 4. Included in the General Fund budget are program budgets as prescribed by the state and federal agencies funding the programs. These budgets are approved on a program-by-program basis by the state or federal funding agency. These programs frequently result in supplementary budget appropriations.

Capital budgets are not implemented for capital improvements and capital projects in the capital reserve fund. All transactions of the capital reserve fund are approved by the Board prior to commitment, thereby constructively achieving budgetary control.

During 2020/2021, the School District overspent the budgeted expenditures of the General Fund, which is a violation of the Pennsylvania School Code, but is not expected to result in any negative implications of the School District.

## **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and the disclosure of contingent assets and liabilities, if any, at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type columns in the statement of net position. This same treatment also applies to proprietary fund financial statements. Bond premiums and original issue discounts are deferred and amortized to interest expense over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Prepaid bond insurance is reported as an asset and amortized over the term of the related debt. Other bond issuance costs are expensed at the time the debt is issued.

# Long-Term Obligations (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond insurance costs, during the current period. The face amount of debt issued and original issue discounts or premiums are reported as other financing sources and uses. Issuance costs and underwriter's discount, whether or not withheld from the actual debt proceeds received, are reported as support service expenditures.

#### **Retirement Plans**

The School District contributes to the Public School Employees Retirement System (PSERS), a cost-sharing multiple-employer defined benefit pension plan. The School District accounts for the plan under the provisions of the GASB, which establish standards for the measurement, recognition, and display of pension expense and related liabilities, assets, and note disclosures.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public School Employees' Retirement System (PSERS) and additions to/deductions from PSER's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments (including refund of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **Compensated Absences**

Liability for compensated absences is accounted for in accordance with the provisions of the GASB. These provisions require entities to accrue for employees' rights to receive compensation for vacation leave, or payments in lieu of accrued vacation or sick leave, as such benefits are earned and payment becomes probable.

The estimated liability for accumulated unpaid sick leave has been calculated using the vesting method in accordance with the provision of the GASB. Under that method, the School District has identified the accrued sick leave benefit earned to date by each employee, determined the cost of that benefit earned to date by each employee, determined the cost of that benefit by reference to the benefit provisions and the current rates paid by the School District, and estimated the probability of the payment of that benefit to employees upon retirement.

Payments for vacation, sick pay, and personal leave are expensed as paid in the governmental fund financial statements.

Liabilities for vested, unused vacation, sick pay, and personal leave are recorded in the proprietary funds and the government-wide financial statements and are expensed as incurred.

# Other Postemployment Benefits Other Than Pension

GASB establishes standards for the measurement, recognition, and display of other postemployment benefit expenditures and related liabilities, note disclosures, and if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. The School District's other postemployment benefits are accounted for in accordance with these standards.

# Other Postemployment Benefits Other Than Pension (Continued)

#### School District Health Care Plan

The School District provides postemployment benefits by permitting retired employees the ability to participate in the employee health plan at the same premium rate, albeit 100% paid for by the retirees. Consequently, the School District is providing an implicit rate subsidy to its retirees. These benefits are financed on a pay-as-you-go basis.

#### **PSERS Health Insurance Premium Assistance Program**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the PSERS and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Net Position -Government-Wide/Proprietary Funds

In the government-wide financial statements and proprietary fund financial statements, net position is classified in the following categories:

**Net Investment in Capital Assets**: This component consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those capital assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent bond proceeds is not included in the calculation of net investment of capital assets. Rather, that portion of debt is included in the same net position component as the unspent proceeds. This amount of unspent bond proceeds is considered to be restricted; however, they offset the related debt rather than being included in restricted net position. Deferred outflows of resources and deferred inflows of resources attributable to acquisition, construction, or improvement of assets or related debt also should be included in this component of net position.

**Restricted Net Position**: This category of net position has constraints placed on the use by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or (2) law through constitutional provisions or enabling legislation. Restricted net position as of June 30, 2021 consists of \$ 140,166 for future capital improvements, \$ 18,000 for future special education costs, \$ 73,135 for future student activities, and \$ 8,796 for future scholarships.

**Unrestricted Net Position**: This category of net position is the net amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

## **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position, a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to use restricted resources first, then unrestricted resources as they are needed.

## Fund Balance - Governmental Funds

Governmental funds classify fund balance based on the relative strength of the spending constraints placed on the purpose for which resources can be used. The classifications are as follows:

**Nonspendable**: This classification includes amounts that cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact. This classification includes items such as prepaid amounts, inventories, and long-term amounts of loans receivable. This also includes the corpus (or principal) of permanent funds.

**Restricted**: This classification includes amounts where the constraints placed on the use of resources are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, change or mandate payment and includes a legally enforceable requirement on the use of these funds.

**Committed**: This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision-making authority. This formal action is in the form of a resolution which is made by the School Board. Once an amount is committed, it cannot be used for any other purpose unless changed by the same type of formal action used to initially constrain the funds.

**Assigned**: This classification includes spendable amounts that are reported in governmental funds *other than in the General Fund*, that are neither restricted nor committed, and amounts in the General Fund that are intended to be used for a specific purpose. The intent of an assigned fund balance should be expressed by either the School Board, or a subordinate high-level body, such as the finance committee, or business manager that is authorized to assign amounts to be used for specific purposes. As detailed in its Fund Balance Policy, the finance committee or Business Manager has the authority to make assignments of fund balance. Thus, these assignments can be made or changed without formal action by the Board. The assignment of fund balance cannot result in a negative unassigned fund balance.

## Fund Balance - Governmental Funds (Continued)

**Unassigned**: This classification represents the portion of a spendable fund balance that has not been categorized as restricted, committed, or assigned. The general fund is the only fund which would include a positive unassigned fund balance as all other fund types must categorize amounts within the other classifications. A negative unassigned fund balance may occur in any fund when there is an over expenditure of restricted or committed fund balance. In this case, any assigned fund balance (and unassigned fund balance in the general fund) would be eliminated prior to reporting a negative unassigned fund balance.

# Policy Regarding Order of Spending

When fund balance resources are available for a specific purpose in multiple classifications, the School District's policy is to use restricted resources first and then apply unrestricted resources in the following order: unassigned, assigned and committed. This order of spending may be altered per board approval.

## Risks and Uncertainties

Recent economic and government reactions to the COVID-19 pandemic have resulted in temporary reductions or shutdowns of operations for some businesses and created many economic uncertainties. The long-term financial impact and duration of these impacts cannot be reasonably estimated at this time.

#### Note 2 Cash and Investments

Section 440.1 of the Pennsylvania School Code and Act 10 of 2016 authorizes the School District to invest in the following:

- ➤ U.S. Treasury Bills.
- ➤ Short-term obligations of the U.S. Government and Federal agencies.
- Deposits in savings accounts or time deposits or share accounts of institutions insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund to the extent that such accounts are so insured, and, for any amounts above the insured maximum, provided that approved collateral as provided by law therefore shall be pledged by the depository.
- ➤ Obligations of the United States of America or any of its agencies or instrumentalities backed by the full faith and credit of the respective governmental entity.
- ➤ Shares of an investment company restricted under the Investment Company Act of 1940.
- ➤ Obligations, participations or other instruments of any federal agency, instrumentality or United States government-sponsored enterprise if the debt obligations are rated at least "A" or its equivalent.
- Commercial paper issued by corporations or other business entities organized in accordance with federal or state law, with a maturity not to exceed 270 days.
- ➤ Bills of exchange or time drafts drawn on and accepted by a commercial bank, otherwise known as bankers' acceptances, if the bankers' acceptances do not exceed 180 days maturity.
- Negotiable certificates of deposit or other evidences of deposit, with a remaining maturity of three years or less.

## NOTE 2 CASH AND INVESTMENTS (CONTINUED)

## Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The School District does not have a policy for custodial credit risk. As of June 30, 2021, the School District has a bank balance of \$ 9,039,588. Of this balance, \$ 500,000 is covered by FDIC insurance and the remaining balance of \$ 8,539,588 was exposed to custodial credit risk because the collateral securities held by the bank's agents are not in the School District's name.

Pennsylvania Act 72 of 1971, as amended, is an act standardizing the procedures for pledges of assets to secure deposits of public funds with banking institutions pursuant to other laws; establishing a standard rule for the types, amounts and valuations of assets eligible to be used as collateral for deposits of public funds; permitting assets to be pledged against deposits on a pooled basis and authorizing the appointment of custodians to act as the pledger of the assets. Based on the standards outlined in Act 72, various banks utilized by the District have pledged collateral on a pooled basis on behalf of the District and all other governmental depositors in the respective financial institutions.

## Credit Risk - Investments

Included in cash and cash equivalents are pooled investments in the Pennsylvania School District Liquid Asset Fund (PSDLAF-MAX) of \$ 11,228. The PSDLAF-MAX is basically a mutual fund that consists of short-term money market investments and seeks to maintain a constant net asset value of \$ 1 per share. PSDLAF-MAX deposits are invested by PSDLAF directly in portfolios of securities held by a third-party custodian and are collateralized with securities held by the PSDLAF agent in a collateral pool.

The School District does not have a formal written investment policy that limits its investment choices to certain credit ratings. As of June 30, 2021, the School District's investments on the PA School District Liquid Asset Fund were rated AAAm by Standard & Poor's.

PSDLAF is not registered with the Securities and Exchange Commission (SEC); however, PSDLAF follows investment procedures similar to those followed by SEC registered money market funds. There is no regulatory oversight for the pool which is governed by the Board of Trustees. The School District's investments in PSDLAF are valued at amortized cost, which approximates fair value and is determined by the pools' share price.

The School District has no limitations or restrictions on withdrawals on accounts held at PSDLAF.

## NOTE 3 TAXES

The School District collects property taxes, earned income taxes, and other taxes and fees primarily from taxpayers located in the Boroughs of Carroll Valley and Fairfield and the Townships of Hamiltonban and Liberty in Adams County, Pennsylvania.

Real estate taxes are considered fully collectible since liens can be filed on properties. The uncollectible portion of per capita taxes was estimated based on previous collection experience.

Property taxes are levied as of July 1 on assessed property values. The tax bills are mailed by the Tax Collectors on July 1 and are payable as follows:

Discount July 1 - August 31

Face September 1 - October 31 Penalty November 1 - January 15

After January 15, the bills are considered delinquent and turned over to the Adams County Tax Claim Bureau for collection.

#### NOTE 4 TAXES RECEIVABLE AND UNAVAILABLE REVENUE

Taxes receivable and unavailable revenue (deferred inflows) in the financial statements consist of the following as of June 30, 2021:

Real estate	\$ 454,137
Earned income tax	511,518
Real estate transfer tax	30,896
Amusement tax	4,333
Allowance for uncollectible taxes	 (70,334)
	930,550
Taxes collected within sixty days, recorded as	
revenues in governmental funds	 (483,632)
Taxes estimated to be collected after sixty days,	
recorded as deferred inflows of resources in governmental funds	\$ 446,918

## Tax Abatements

## Pennsylvania Clean and Green Program

The School District provides property tax abatement through the Clean and Green program enacted by the Pennsylvania General Assembly in 1974. The program bases property taxes on use values rather than fair market values. To qualify, a property must be at least ten acres in size, and used in Agricultural Use, Agricultural Reserve, or Forest Reserve. Property under ten acres qualifies if it is capable of generating at least \$ 2,000 annually in farm income.

## NOTE 4 TAXES RECEIVABLE AND UNAVAILABLE REVENUE (CONTINUED)

The Department of Agriculture supplies county assessment offices with use values annually. The county has the option to implement these values or use lower values. Agricultural Use and Agricultural Reserve values are based upon the income approach for land appraisal. This standard appraisal technique defines the agricultural use value of a tract of land as the present value of the income stream it can generate when put to its best agricultural use. Forest Reserve values are based on the average value of timber in a particular county, or the average value of six timber types by county.

A landowner who breaches the covenant is subject to seven years of rollback taxes at 6% interest per year. The rollback tax is the difference between what was paid under Clean and Green versus what would have been paid if the property had not been enrolled, plus 6% simple interest per year.

For the fiscal year ended June 30, 2021, the District abated property taxes totaling \$ 1,428,444 under this program.

## NOTE 5 INTERFUND ACTIVITY

Interfund receivables/payables consist of the following for the year ended June 30, 2021:

Funds	D	ue From	Due To			
General Food Service	\$	321,192 -	\$ - 321,192			
	\$	321,192	\$ 321,192			

The interfund payable from the Food Service Fund to the General Fund is for student lunch account balances and payroll expenses as of June 30, 2021.

## NOTE 6 INTERGOVERNMENTAL RECEIVABLES

Intergovernmental receivables at June 30, 2021 consist of the following:

			General	Fo	od Service
			Fund		Fund
Local:	Consortium tuition	\$	44,760	\$	-
	Other		46,223		-
State:	Basic education		535,699		-
	Vocational education		1,189		-
	Transportation		47,388		-
	Social security		71,277		-
	Retirement		421,102		-
	Meal reimbursement		-		1,408
Federal:	Various programs		203,302		40,637
		<u>\$</u>	1,370,940	\$	42,045

# NOTE 7 CAPITAL ASSETS

Capital asset activity for the School District consists of the following as of and for the year ended June 30, 2021:

		Balances						Balances
	June 30, 2020 Additions		Retirements		Jυ	ıne 30, 2021		
Governmental Activities:								
Cost								
Assets not being depreciated:								
Land	\$	422,050	\$	-	\$	-	\$	422,050
Construction in progress		8,700,000		2,204,071		(10,904,071)		-
Assets being depreciated:								
Site improvements		684,396		-		-		684,396
Buildings and building improvements		30,332,674		10,904,071		-		41,236,745
Furniture and equipment		3,242,932		308,882				3,551,814
Total cost		43,382,052		13,417,024	_	(10,904,071)	_	45,895,005
Less accumulated depreciation								
Site improvements		(634,880)		(11,890)		-		(646,770)
Buildings and building improvements		(23,872,297)		(1,042,157)		-		(24,914,454)
Furniture and equipment		(2,217,439)		(300,026)				(2,517,465)
Total accumulated depreciation		(26,724,616)	_	(1,354,073)	_		_	(28,078,689)
Capital assets, net	\$	16,657,436	\$	12,062,951	\$	(10,904,071)	\$	17,816,316
Business-Type Activities								
Cost								
Machinery and equipment	\$	281,377	\$	31,134	\$	-	\$	312,511
Less accumulated depreciation		(261,396)		(5,228)			-	(266,624)
Capital assets, net	\$	19,981	\$	25,906	\$		\$	45,887

Depreciation expense for the year ended June 30, 2021 was charged to governmental functions as follows:

Instruction	\$ 821,367
Instructional student support	1,081
Administrative and financial support services	150,437
Operation and maintenance of plant services	373,837
Student activities	4,795
Transportation	 2,556
	\$ 1,354,073

## NOTE 8 ACCRUED SALARIES AND BENEFITS/WITHHOLDINGS

Accrued salaries and benefits/withholdings consist of the following as of June 30, 2021:

#### **General Fund**

Accrued salaries	\$ 573,920
Retirement	912,304
Social security	40,971
Other withholdings	 165,895
	\$ 1,693,090

#### Note 9 Long-Term Liabilities

The changes in long-term liabilities during the year ended June 30, 2021 were as follows:

		Beginning Balance	Additions		Reductions		Ending Balance		Current Portion		Long-term Portion	
Governmental Activities General obligation bonds (A) Series 2016 (B) Series 2019	\$	1,840,000 9,960,000	\$	- -	\$	(905,000) (65,000)	\$	935,000 9,895,000	\$	935,000 70,000	\$	- 9,825,000
(C) Series 2019 A		645,000		-		-		645,000		-		645,000
(D) Series 2020 Unamortized bond premium		11,065,000		-		(5,000)		11,060,000		5,000		11,055,000
(discount)		1,676,826		-		(166,009)		1,510,817		164,501		1,346,316
Subtotal - bonds		25,186,826		-		(1,141,009)		24,045,817		1,174,501		22,871,316
Compensated absences		125,004		-		(13,063)		111,941		37,759		74,182
Capital lease	_	146,149		213,014	_	(114,892)	_	244,271	_	73,233	_	171,038
Total long-term liabilities	\$	25,457,979	\$	213,014	\$	(1,268,964)	\$	24,402,029	\$	1,285,493	\$	23,116,536
<b>Business-Type Activities</b>												
Compensated absences	\$	10,647	\$	-	\$	(3,659)	\$	6,988	\$	839	\$	6,149
Total long-term liabilities	\$	10,647	\$	-	\$	(3,659)	\$	6,988	\$	839	\$	6,149

- (A) On March 14, 2016, the School District issued \$6,050,000 of general obligation bonds Series of 2016. The proceeds were used to currently refund all of the general obligation bonds Series of 2009. Payment on the bonds is due in varying amounts on June 1, 2016 to 2022. The bonds bear interest at rates ranging from 0.39% to 4.00%.
- (B) On January 16, 2019, the School District issued \$ 9,960,000 of general obligation bonds Series of 2019. The proceeds were used to finance various capital projects of the School District, and to pay the cost of issuing the bonds. Payment on the bonds is due in varying amounts on December 1, 2020 to 2038. The bonds bear interest at rates ranging from 2.00% to 4.00%.
- (C) On January 16, 2019, the School District issued \$ 645,000 of general obligation bonds Series of 2019 A. The proceeds were used to finance various capital projects of the School District, and to pay the cost of issuing the bonds. Payment on the bonds is due in its entire amount on December 1, 2032. The bonds bear interest at a rate of 4.05%.
- (D) On March 2, 2020, the School District issued \$ 11,070,000 of general obligation bonds Series of 2020. The proceeds were used to refund the general obligation bonds Series A of 2012, Series B of 2012, and Series of 2015, and to pay the cost of issuing the bonds. Payment on the bonds is due in varying amounts on June 1, 2020 to 2032. The bonds bear interest rates ranging from 1.00% to 4.00%.

#### NOTE 9 LONG-TERM LIABILITIES (CONTINUED)

The School District general obligation bonds contain a provision that in the event of default for nonpayment of principal and interest, the holders of the bonds shall be entitled to certain remedies. Among the remedies, if the failure to pay shall continue for 30 days, holders of the bonds shall have the right to recover the amount due. Any judgment shall have an appropriate priority upon the funds next coming into the treasury of the School District. Upon a default of at least 30 days, holders of at least 25 percent of the bonds may appoint a trustee to represent them.

The annual debt requirements for future general obligation bonds as of June 30, 2021, are as follows:

Fiscal Year Ended	<b>GO Bonds - 2016</b>			GO Bon	2019	GO Bonds - 2019A					
June 30	l	Principal		Interest	Principal		Interest		Principal		Interest
2022	\$	935,000	\$	18,700	\$ 70,000	\$	348,660	\$	-	\$	26,123
2023		-		-	40,000		347,560		-		26,123
2024		-		-	55,000		346,473		-		26,123
2025		-		-	45,000		345,223		-		26,123
2026		-		-	65,000		343,848		-		26,123
2026-2030		-		-	140,000		1,701,688		-		130,613
2031-2035		-		-	4,835,000		1,385,979		645,000		39,184
2036-2039				-	 4,645,000		251,429		-		
	\$	935,000	\$	18,700	\$ 9,895,000	\$	5,070,858	\$	645,000	\$	300,409

Fiscal Year Ended	tals	tals						
June 30	Principal		Interest		Principal	Interest		
2022	\$ 5,000	\$	403,600	\$	1,010,000	\$	797,083	
2023	915,000		403,550		955,000		777,233	
2024	935,000		366,950		990,000		739,545	
2025	985,000		329,550		1,030,000		700,895	
2026	1,005,000		290,150		1,070,000		660,120	
2026-2030	5,890,000		816,900		6,030,000		2,649,200	
2031-2035	1,325,000		39,750		6,805,000		1,464,913	
2036-2039	 <u> </u>				4,645,000		251,429	
	\$ 11,060,000	\$	2,650,450	\$	22,535,000	\$	8,040,416	

#### Lease Payable

The School District is financing the purchase of copiers and information technology equipment through capital leases with vendors. At June 30, 2021, the leased assets have a gross capitalized value of \$ 365,420 and accumulated amortization of \$ 136,525, leaving a net book value of \$ 228,895 that is included in capital assets. Amortization expense of \$ 106,971 is included in depreciation expense. The aggregate amount of future principal payments required on capital leases at June 30, 2021 is as follows:

2022	\$ 107,052
2023	107,052
2024	57,698
2025	 33,658
	305,460
Amount representing interest	 (61,189)
	\$ 244,271

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS

#### Plan Descriptions and Benefits Provided

#### School District Plan

The School District has a healthcare plan for retired employees of the School District, which is a single employer defined benefit healthcare plan administered by the Lincoln Benefit Trust. The plan provides medical, prescription drug, dental, and vision coverage for eligible retirees and their spouses. Upon reaching the earliest of Medicare age or retiree's death, all retirees cease to be covered under the School District's plan. The plan provisions, benefits available, and required reimbursements are governed by FASDAct 110/43 of the Pennsylvania Legislature and the collective bargaining agreement(s) between the School District and the Fairfield Education Association.

Retirees opting to participate pay a premium amount that is less than the School District's actual cost to provide health care coverage to retirees. The premium amount for retirees is based on a blended rate for covering both active and retired Plan members. The fact that the blended rate that retirees pay is less than the cost of covering retired members and their beneficiaries results in what is known as the "implicit rate subsidy" provided by the School District, which gives rise to the benefit to be recorded under generally accepted accounting principles.

No assets are accumulated in a trust that meets the criteria of GASB standards.

#### **PSERS**

In addition to the other postemployment benefit detailed above, the Public School Employees' Retirement System (PSERS) also provides a health insurance premium assistance program for all eligible employees, which is a governmental cost-sharing multiple employer defined benefit plan. Employer contributions rates that are sufficient for the payment of premium assistance benefits for each succeeding year. Effective January 1, 2002 under the provisions of Act 9 of 2001, participating eligible retirees are entitled to receive premium assistance payments equal to the lesser of \$ 100 per month or their out-of-pocket monthly health insurance premium. To receive premium assistance, eligible retirees must obtain their health insurance through either their school employer or the PSERS' health options program. Healthcare cost trends were applied to retirees receiving less than \$ 1,200 in annual premium assistance. The annual premium assistance reimbursement for qualifying retirees is capped at a maximum of \$ 1,200. As of June 30, 2021, there were no assumed future benefit increase to participating eligible retirees.

Retirees of the System can participate in the premium assistance program if they 1) have  $24 \frac{1}{2}$  or more years of service, 2) are a disability retiree, 3) have 15 or more years of service and retired after reaching superannuation age, or 4) participate in the PSERS' health option program.

The members eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities of Pennsylvania. PSERS issues a publicly available financial report that can be obtained at www.psers.pa.gov.

#### Plan Membership

#### School District Plan

Membership in the School District's plan consisted of the following at July 1, 2019, the date of the latest actuarial valuation:

Active participants	112
Vested former participants	0
Retired participants	9
Total	<u>121</u>

#### **Contributions**

#### **PSERS**

The School District's contractually required contribution rate for the fiscal year ended June 30, 2021 was 0.82% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year with an additional amount to finance the unfunded accrued liability. Contributions to the OPEB plan from the employer were \$ 56,208 for the year ended June 30, 2021.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

#### School District Plan

The School District's total OPEB liability was measured as of July 1, 2019 and the total OPEB liability was determined by rolling forward the total liability from July 1, 2017 to July 1, 2019 based on an actuarial valuation as of July 1, 2019, which was based on census information as of November 2019. The plan has no assets that are accumulated in a trust that meets the criteria established in GASB Statement No. 75. At June 30, 2021, the School District reported a total OPEB liability of \$ 933,189.

For the year ended June 30, 2021, the School District recognized OPEB expense of \$45,202.

#### **PSERS**

At June 30, 2021, the School District reported a liability of \$ 1,043,617 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by rolling forward the System's total OPEB liability as of June 30, 2019 to June 30, 2020. The School District's proportionate of the net OPEB liability was calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2020, the School District's proportion was 0.0483 percent, which is a 0.0011 percentage decrease from its proportionate measured as of June 30, 2019.

#### Contributions (Continued)

#### **PSERS (Continued)**

For the year ended June 30, 2020, the School District recognized OPEB expense of \$45,039.

The table below summarizes the combined OPEB liability and OPEB expense:

Total OPEB/											
Net OPEB											
		Liability	OPEB Expense								
School District Plan	\$	933,189	\$	45,202							
PSERS		1,043,617		45,039							
		_		_							
Total	\$	1,976,806	\$	90,241							

#### Changes in the Total OPEB Liability

#### **School District Plan**

	Total OPEB Liability				
Beginning Balance	\$	792,587			
Changes for the year:					
Service cost		53,520			
Interest		27,665			
Changes of benefit terms		-			
Differences between expected and actual experience		-			
Changes in assumptions		101,447			
Benefit payments		(42,030)			
Net changes		140,602			
<b>Ending Balance</b>		933,189			

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	School District Plan			PSERS				Total				
	Deferred		Deferred		Deferred		Deferred		Deferred		Deferred	
	Out	tflows of	Inflows of		Outflows of		Inflows of		Outflows of		Inflows of	
	Resources		Resources		Resources		Resources		Resources		Resources	
Difference between expected and actual experience	\$	-	\$	401,243	\$	10,000	\$	-	\$	10,000	\$	401,243
Changes in assumptions		94,201		101,245		43,000		23,000		137,201		124,245
Net difference between projected and actual												
investment earnings		-		-		2,000		-		2,000		-
Changes in proportions - plan		-		-		-		35,000		-		35,000
Changes in proportions - fund		-		-		791		791		531		531
Difference between employer contributions and proportionate												
share of total contributions		-		-		580		331		580		331
Benefit payments/contributions subsequent to the measurement date		51,463				56,208	_			107,671		<u>-</u>
	\$	145,664	\$	502,488	\$	112,579	\$	59,122	\$	257,983	\$	561,350

#### Changes in the Total OPEB Liability (Continued)

#### **School District Plan (Continued)**

The amount of \$ 107,671 is reported as deferred outflows of resources related to OPEB resulting from School District benefit payments/contributions subsequent to the measurement date and will be recognized as a reduction in the total/net OPEB liability in the year ended June 30, 2021 related to the School District and PSERS plans. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ended	School District				
June 30:		Plan		<b>PSERS</b>	Total
2022	\$	(35,983)	\$	(4,961)	\$ (40,944)
2023		(35,983)		(4,961)	(40,944)
2024		(35,983)		(4,961)	(40,944)
2025		(35,983)		7,039	(28,944)
2026		(35,983)		4,057	(31,926)
Thereafter		(228,372)		1,036	 (227,336)
Total	\$	(408,287)	\$	(2,751)	\$ (411,038)

#### **Actuarial Methods and Assumptions**

#### **School District Plan**

The total OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of July 1, 2019, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

#### **PSERS**

The total OPEB liability as of June 30, 2020, was determined by rolling forward the System's Total OPEB liability as of June 30, 2019 to June 30, 2020 using the following actuarial assumptions, applied to all periods included in the measurement.

	School District Plan	PSERS
Actuarial Cost Method	Entry age normal	Entry age normal – level % of pay.
Investment Rate of Return	1.86% - S&P 20 year high grade municipal bond rate.	2.66% - S&P 20 year municipal bond rate.
Salary	An assumption for salary increase is used for spreading contributions over future pay under the entry age normal cost method. For this purpose, salary increases are composed of a 2.5% cost of living adjustment, 1% real wage growth, and for teachers and administrators a merit increase which varies by age from 2.75% to 0%.	Effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.

#### Actuarial Methods and Assumptions (Continued)

#### **PSERS** (Continued)

	School District Plan	PSERS
Mortality	Separate rates are assumed preretirement and postretirement using the rates assumed in the PSERS defined benefit pension plan actuarial valuation. Incorporated into the table are rates projected generationally by the Buck Modified 2016 projection scale to reflect mortality improvement.	Based on the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.
Percentage of Eligible Employees Electing Coverage in Plan	65% of employees are assumed to elect coverage at retirement.	Eligible retirees will elect to participate pre-age 65 at 50% and eligible retirees will elect to participate post-age 65 at 70%.
Health Care Cost Trend Rate	5.5% in 2019, and 5.5% in 2020 through 2021. Rates gradually decrease from 5.4% in 2022 to 3.8% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model.	Applied to retirees with less than \$1,200 in premium assistance per year. Benefit is capped at \$1,200 per year.
Per Capita Claims Cost	The per capita claims cost for medical and prescription drug is based on the expected portion of the group's overall cost attributed to individuals in the specified age and gender brackets. The resulting costs are as follows: age 45-49, \$ 5,362 for males and \$ 7,743 for females; 50-54, \$ 7,101 for males and \$ 8,751 for females; 55-59, \$ 8,649 for males and \$ 9,157 for females; and 60-64, \$ 11,286 for males and \$10,519 for females.	N/A

#### **PSERS**

#### Investment Return

Investments consist primarily of short-term assets designed to protect the principal of the plan assets. The expected rate of return on OPEB plan investments was determined using the OPEB asset allocation policy and best estimates of geometric real rates of return for each asset class.

#### **Actuarial Methods and Assumptions (Continued)**

#### **PSERS (Continued)**

The OPEB plan's policy in regard to the allocation of investment plan assets is established and may be amended by the Board. Under the program, as defined in the retirement code employer contribution rates for premium assistance are established to provide reserves in the health insurance account that are sufficient for the payment of premium assistance benefits for each succeeding year.

OPEB - Asset Class	Target Allocation	Real Rate of Return
Cash	50.3%	(1.0)%
US Core Fixed Income	46.5%	(0.1)%
Non-US Developed Fixed	<u>3.2%</u>	(0.1)%
	<u>100.0%</u>	

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2020.

#### **Discount Rate**

The discount rate used to measure the OPEB liability was 1.86% and 2.66% for the School District's Plan and PSERS, respectively. The School District Plan is not funded, therefore, the S&P 20 year high grade municipal bond rate of 1.86% as of July 1, 2020 is the applicable discount rate. Under the PSERS plan's funding policy, contributions are structured for short term funding of premium assistance. The funding policy sets contribution rates necessary to assure solvency of premium assistance through the third fiscal year after the actuarial valuation date. The premium assistance account is funded to establish reserves that are sufficient for the payment of premium assistance benefits for each succeeding year. Due to the short-term funding policy, the OPEB's plan fiduciary net position was not projected to be sufficient to meet projected future benefit payments, therefore the plan is considered a "pay-as-you-go" plan.

#### Sensitivity of the Total and Net OPEB Liability to Changes in the Discount Rate

The following presents the total and net OPEB liabilities of the School District, as well as what the School District's liabilities would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate.

#### **School District Plan**

		Current						
	1% Decrease		Dis	ount Rate 1% Incre		6 Increase		
		1.66%		2.66%		3.66%		
School District Plan - Total OPEB liability	\$	1,001,294	\$	933,189	\$	867,698		

## Sensitivity of the Total and Net OPEB Liability to Changes in the Healthcare Cost Trend Rate (Continued)

#### **PSERS**

	Current						
	1% Decrease 0.86%			scount Rate 1.86%	2.86%		
PSERS - School District's proportionate share							
of the net OPEB liability	\$	1,190,000	\$	1,043,617	\$	922,000	

The following presents the total and net OPEB liabilities of the plans, as well as what the plans' total OPEB liability would be if it were calculated using the healthcare cost trend rate that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

#### **School District Plan**

	1% Decrease (4.5%			st Trend ite (5.5%	1%	% Increase (6.5%	
	deci	decreasing to		reasing to	de	creasing to	
		3.0%)		4.0%)	5.0%)		
School District Plan - Total OPER Liability	\$	814 847	\$	933 189	\$	1 075 101	

#### **PSERS**

			H	ealthcare		
	1%	Decrease	Co	ost Trend	1%	6 Increase
	(Between 4%			e (Between	(Between 6%	
	to 6.5%)			% to 7.5%)	to 8.5%)	
PSERS - School District's proportionate share						
of the net OPEB liability	\$	1,043,000	\$	1,043,617	\$	1,044,000

#### **OPEB Plan Fiduciary Net Position**

#### **PSERS**

Detailed information about PSERS' fiduciary net position is available in the PSERS Comprehensive Annual Financial Report which can be found on the System's website at www.psers.pa.gov.

#### Payables to the OPEB Plan

#### School District Plan

As of June 30, 2021, the School District had no amounts payable to the School District OPEB Plan.

#### **PSERS**

As of June 30, 2021, the School District had \$ 21,677 included in accrued wage liability, of which \$ 20,651 is for the contractually required contribution for the first and second quarter of 2021 and \$ 1,026 is related to the accrued payroll liability for wages incurred as of June 30, 2021.

#### NOTE 11 PENSION PLAN

#### General Information About the Pension Plan

#### **Plan Description**

PSERS is a governmental cost-sharing multi-employer defined benefit pension plan that provides retirement benefits to public school employees of the Commonwealth of Pennsylvania. The member eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. PSERS issues a publicly available financial report that can be obtained at www.psers.pa.gov.

#### **Benefits Provided**

PSERS provides retirement, disability, and death benefits. Members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least 1 year of credited service; (b) age 60 with 30 or more years of credited service; or (c) 35 or more years of service regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011. Act 120 created two new membership classes, Membership Class T-E (Class T-E) and Membership Class T-F (Class T-F). To qualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of 3 years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service. Benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined by the Code) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of five years of service, a member's right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the rights to benefits are vested after ten years of service.

Act 5 of 2017 (Act 5) introduced a hybrid benefit plan with two membership classes and a separate defined contribution plan for individuals who become new members on or after July 1, 2019. Act 5 created two new hybrid membership classes, Membership Class T-G (Class T-G) and Membership Class T-H (Class T-H) and the separate defined contribution membership class, Membership Class DC (Class DC).

Class T-G and Class T-H members qualify for a defined benefit normal retirement benefit must work until age 67 with a minimum of 3 years of services or attain a total combination of age and service that is equal to or greater than 97 with a minimum of 35 years of service.

Defined benefits for T-G and T-H are 1.25% or 1.00%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. A members' right to a defined benefit is vested in 10 years.

Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined by the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefits the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

#### General Information About the Pension Plan (Continued)

#### **Benefits Provided (Continued)**

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or who has at least five years of credited service (ten years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

#### **Contributions**

#### Membership Contributions:

Active members who joined the System prior to July 22, 1983 contributed at 5.25% (Membership Class T-C) or at 6.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System on or after July 22, 1983, and who were active or inactive as of July 1, 2001 contribute at 6.25% (Membership Class T-C) or at 7.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System after June 30, 2001 and before July 1, 2011, contribute at 7.50% (automatic Membership Class T-D). For all new hires and for members who elected Class T-D membership, the higher contribution rates began with service rendered on or after January 1, 2002.

Members who joined the System after June 30, 2011 automatically contribute at the Membership Class T-E rate of 7.5% (base rate) of the member's qualifying compensation. All new hires after June 30, 2011, who elect Class T-F membership, contribute at 10.3% (base rate) of the member's qualifying compensation. Membership Class T-E and Class T-F are affected by a "shared risk" provision in Act 120 of 2010 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.5% and 9.5% and Membership Class T-F contribution rate to fluctuate between 10.3% and 12.3%.

Members who joined the System after June 30, 2019, are defaulted into Membership Class T-G rate of 8.25% (base rate) of the member's qualifying compensation. Members may elect Class T-H which has a rate of 7.50%. Each of these classes are a hybrid of defined benefit and defined contribution plans. Members may also elect Class DC, which is a defined contribution plan with a rate of 7.50%.

#### Employer Contributions:

The School District's contractually required contribution rate for fiscal year ended June 30, 2021 was 33.69% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School District to the pension plan from the School District were \$ 2,298,306 for the year ended June 30, 2021.

#### General Information About the Pension Plan (Continued)

#### **Contributions (Continued)**

State Funding

The Commonwealth of Pennsylvania generally reimburses the School District for 50%-60% of its retirement expense. This arrangement does not meet the criteria of a special funding situation in accordance with GASB standards. Therefore, the net pension liabilities and related pension expense represent 100% of the School District's share of these amounts. During the year ended June 30, 2021, the School District recognized revenue of \$ 1,090,536 as reimbursement from the State for its current year pension payments.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$ 23,831,684 in the Statement of Net Position for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by rolling forward the System's total pension liability as of June 30, 2019 to June 30, 2020. The School District's proportion of the net pension liability was calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2020, the School District's proportion was 0.0484 percent, which a decrease of 0.001 percent compared to the proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the School District recognized pension expense as follows:

Governmental Activities	\$ 2,140,462
Business-Type Activities	32,050

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of	I	Deferred inflows of
Difference between the dead and a study of the state of t		Resources	-	Resources
Difference between expected and actual experience	\$	62,000	\$	571,000
Net difference between projected and actual investment				
earnings		1,047,000		-
Changes in proportionate share - plan		-		506,000
Changes in proportionate share - governmental				
activities/business-type activities		78,062		78,062
Difference between employer contributions and				
proportionate share of total contributions		22,833		-
Contributions subsequent to the measurement date		2,293,729		<u>-</u>
	\$	3,503,624	\$	1,155,062

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$ 2,293,729 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June	e 30:	
2022	\$	(377,173)
2023		(71,174)
2024		193,180
2025		310,000
Total	\$	54,833

#### **Actuarial Assumptions**

The total pension liability as of June 30, 2020 was determined by rolling forward the System's total pension liability as of June 30, 2019 actuarial valuation to June 30, 2020 using the following actuarial assumptions, applied to all periods included in the measurement:

- Actuarial cost method Entry Age Normal level percent of pay
- Investment rate of return 7.25%, includes inflation at 2.75%
- Salary growth effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit and seniority increases
- Mortality rates were based on RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

The actuarial assumptions used in the June 30, 2020 valuation were based on the experience study that was performed for the five-year period ending June 30, 2015. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the Board. Plan assets are managed with a long-term objective of achieving and maintaining a PSERS fully funded status for the benefits provided through the pension.

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Global public equity	15%	5.2%
Private equity	15%	7.2%
Fixed income	36%	1.1%
Commodities	8%	1.8%
Absolute return	10%	2.5%
Infastructure/MLPs	6%	5.7%
Real estate	10%	5.5%
Risk parity	8%	3.3%
Cash	6%	-1.0%
Financing (LIBOR)	(14%)	(0.7%)
	100%	

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2020.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the net pension liability calculated using the discount rate of 7.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage point higher (8.25%) than the current rate:

	Current						
	1% Decrease	Discount Rate	1% Increase				
	6.25%	7.25%	8.25%				
School District's proportionate share of the net							
pension liability	\$ 29,485,000	\$ 23,831,684	\$ 19,043,000				

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

#### **Pension Plan Fiduciary Net Position**

Detailed information about PSERS' fiduciary net position is available in PSERS Comprehensive Annual Financial Report which can be found on the System's website at www.psers.pa.gov.

#### Payables to the Pension Plan

As of June 30, 2021 the School District had \$890,627 included in accrued benefits liability, of which \$848,474 is for the contractually required contribution for a portion of the first quarter and the second quarter of 2021 and \$42,153 is related to the accrued payroll liability for wages incurred as of June 30, 2021.

#### NOTE 12 RISK MANAGEMENT

The School District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The School District has purchased commercial insurance to cover general liability, directors' and officers' liability, unemployment compensation and workers' compensation. For these insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or three prior years.

The School District is a member of the Lincoln Benefit Trust. The Trust is a claims servicing pool which pays claims for hospital benefits, medical coverage for physicians' services, certain dental coverage, major medical coverage, and certain other benefits submitted by employees of the seventeen participating Schools. Each participating employer contributes to the trust amounts determined by actuarial principles which will be adequate to cover annual claim costs, operating costs, and reserves sufficient to provide stated benefits. Since each district is responsible for its own risk, additional assessments would be charged to make up any deficiency; thus, this functions like a retrospectively rated program.

Because Lincoln Benefit Trust acts as a claim-servicing pool, the School District remains responsible for the economic risk of providing stated benefits to employees. However, claims incurred between \$ 100,000 and \$ 300,000 are paid from the Trust mini-pool. Claims incurred over \$ 300,000 are paid from a stop loss insurance policy purchased by the Trust. Changes in net position for the School District's account at Lincoln Benefit Trust (based on audited financial statements of Lincoln Benefit Trust) were as follows for the year ended June 30, 2021:

Net position - July 1, 2020	\$ 2,181,576
Contributions and interest income	1,196,275
Stop-loss pool reimbursement	129,281
Experience refund	10,229
Claims paid	(1,706,806)
Stop-loss insurance	(165,783)
Minipool premium	(76,311)
Administrative fees and contracted services	 (78,240)
Net position - June 30, 2021	\$ 1,490,221

#### NOTE 12 RISK MANAGEMENT (CONTINUED)

Overall, the Lincoln Benefit Trust has a net position of \$85,107,384 as of June 30, 2021 and showed a decrease in net position of \$13,956,198 for the year then ended. Financial statements of the Trust are available at the School District. All expenditures for the School District's risk management are recorded in the general fund or food service fund.

#### NOTE 13 COMMITMENTS AND CONTINGENCIES

The School District is subject to real estate tax assessment appeals on an ongoing basis. If tax appeals are successful, the result is a loss of tax revenue to the School District. It is anticipated that any material loss of tax revenue on individual tax appeals will be offset with additional revenues from other properties or other sources of revenue and would not create a financial hardship to the School District.

The School District is involved with various lawsuits in the normal course of operations. Management cannot predict the outcome of the lawsuits or estimate the amount of any loss that may result. Accordingly, no provision for any contingent liabilities that may result have been made in the financial statements. Management believes that losses resulting from these matters, if any, would be substantially covered under the School District's professional liability insurance policy and would not have a material effect on the financial position of the School District.

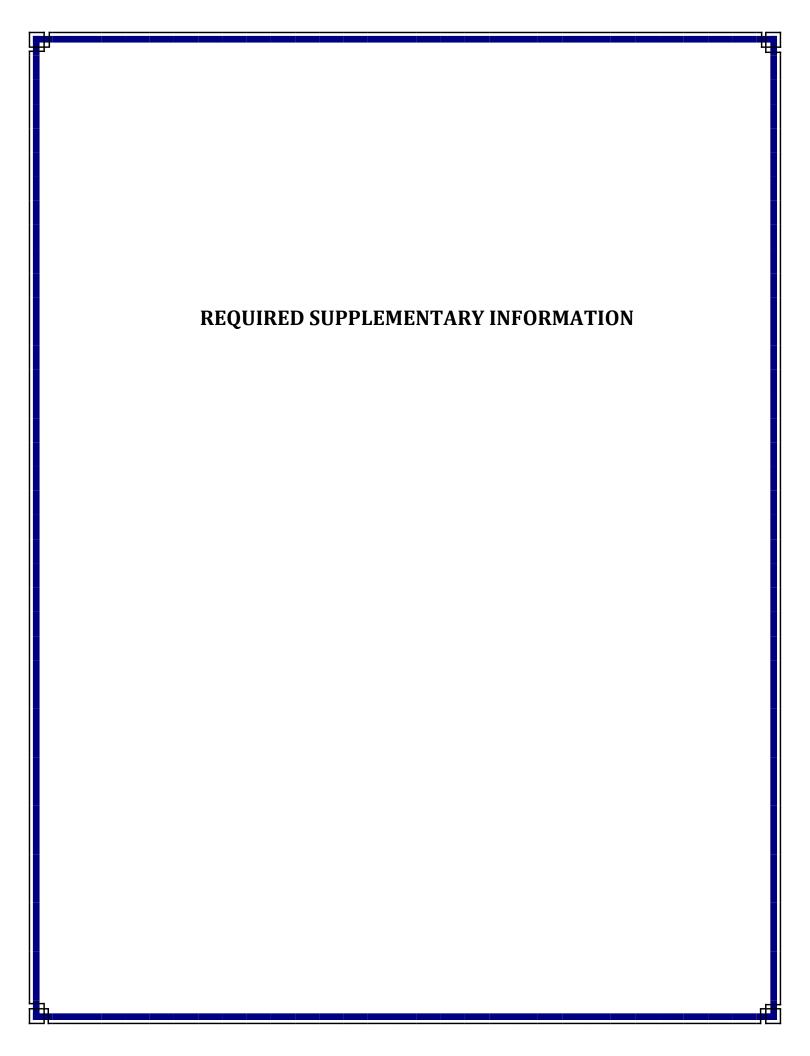
The School District participates in numerous state and federal programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the School District has not complied with rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2021 may be impaired. In the opinion of management, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

As of June 30, 2021, the School District had a commitment for the high school and middle school roof project with an estimated contract cost of \$ 692,000. As of June 30, 2021, \$ 520,299 has been incurred.

#### NOTE 14 RESTATEMENTS

Transfers in the Capital Projects and Capital Reserve funds were restated to account for the appropriate fund in which they were transferred to. The School District also implemented a new standard requiring a restatement of previously reported fiduciary funds as governmental funds. A restatement was made to restate the beginning balances as follows:

	Go	overnmental	Ca	pital Projects	Сар	ital Reserve	Go	Other vernmental
		Activities		Fund		Fund		Funds
Net position/fund balance as of June 30, 2020, as originally stated	\$	(21,335,038)	\$	2,271,919	\$	105,391	\$	-
Restatement of previous years transfer and due from		-		(503,571)		503,571		-
Implementation of GASB 84		90,858	_	-		-		90,858
Net position/fund balance as of June 30, 2020, as restated	\$	(21,244,180)	\$	1,768,348	\$	608,962	\$	90,858
Change in net position/fund balance, as originally stated - 2020	\$	1,613,043	\$	(5,068,366)	\$	(116,955)	\$	-
Restatement of previous years transfer and due from		-		(503,571)		503,571		
Implementation of GASB 84	_	5,899	_			-		5,899
Change in net position/fund balance, as restated - 2020	\$	1,618,942	\$	(5,571,937)	\$	386,616	\$	5,899



#### FAIRFIELD AREA SCHOOL DISTRICT Budgetary Comparison Schedule - General Fund Year Ended June 30, 2021

		Budget				Actual Budgetary/		Variance with Final
		Original		Final	(	GAAP Basis)		Budget
REVENUES								
Local Sources								
Taxes	\$	10,811,805	\$	10,811,805	\$	12,008,285	\$	1,196,480
Investment earnings		15,000		15,000		41,224		26,224
Revenue from intermediate sources		166,429		166,429		190,511		24,082
Other		147,250		147,250		139,526		(7,724)
State sources		7,231,022		7,231,022		6,932,489		(298,533)
Federal sources		170,000		170,000		519,837		349,837
Total revenues	_	18,541,506		18,541,506	_	19,831,872		1,290,366
EXPENDITURES								
Instruction								
Regular programs		7,114,554		7,114,554		7,850,466		(735,912)
Special programs		2,562,897		2,562,897		2,324,683		238,214
Vocational education programs		847,576		847,576		752,802		94,774
Other instructional programs		110,422		110,422		81,539		28,883
Total instruction		10,635,449	_	10,635,449		11,009,490	_	(374,041)
Support Services								
Pupil personnel		622,035		622,035		500,757		121,278
Instructional staff		397,564		397,564		184,527		213,037
Administration		1,382,972		1,382,972		1,926,935		(543,963)
Pupil health		217,822		217,822		261,014		(43,192)
Business		351,795		351,795		347,374		4,421
Operation and maintenance of plant		1,244,107		1,244,107		1,897,061		(652,954)
Student transportation		999,622		999,622		802,069		197,553
Central								
		277,244 14,000		277,244 14,000		321,451 5,739		(44,207) 8,261
Other support services Total support services	_	5,507,161	_	5,507,161	_	6,246,927	_	(739,766)
	_							( - 1, - 1
Operation of Noninstruction Services								
Student activities and community services		549,213		549,213	_	445,161	_	104,052
Total operation of noninstructional services	_	549,213	_	549,213	_	445,161	_	104,052
Debt Service								
Principal		994,500		994,500		1,089,892		(95,392)
Interest		830,183		830,183		848,204		(18,021)
Total debt service	_	1,824,683		1,824,683		1,938,096		(113,413)
Total expenditures	_	18,516,506	_	18,516,506	_	19,639,674	_	(1,123,168)
OTHER FINANCING COURGES (HEES)	_							
OTHER FINANCING SOURCES (USES)								
Proceeds from capital lease Interfund transfers		- (25,000)		- (25,000)		193,700		193,700 25,000
Total other financing sources and (uses)		(25,000)	_	(25,000)	_	193,700	_	218,700
Net change in fund balances	\$		\$		\$	385,898	\$	385,898

# FAIRFIELD AREA SCHOOL DISTRICT Schedule of School District's Proportionate Share of Net Pension Liability - Public School Employees' Retirement System

For the Fiscal Year Ended June 30	School District's Proportion of the Net Pension Liability (Asset)	Prop of tl	School District's roportionate Share of the Net Pension Liability (Asset)		School District's Covered Payroll - easurement Period	School District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.0484%	\$	23,831,684	\$	6,782,369	351.38%	54.32%
2020	0.0494%		23,110,608		6,812,129	339.26%	55.66%
2019	0.0494%		23,714,000		6,654,936	356.34%	54.00%
2018	0.0495%		24,447,261		6,594,750	370.71%	51.84%
2017	0.0510%		25,273,982		6,608,165	382.47%	50.14%
2016	0.0512%		22,177,438		6,583,949	336.84%	54.36%
2015	0.0522%		20,661,134		6,666,890	309.91%	57.24%
Notes							

The amounts presented for each fiscal year were determined as of the measurement period year-end that was used for the fiscal year. For PSERS, the measurement period year-end is one year prior to the fiscal year-end.

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.

#### **Changes in Actuarial Assumptions**

The following actuarial assumptions were changed during the 2016/2017 fiscal year:

- The investment rate of return was adjusted from 7.50% to 7.25%.
- The inflation assumption was decreased from 3.0% to 2.75%.
- Salary growth changed from an effective average of 5.50%, which was comprised of inflation of 3.00%, real wage growth and for merit or seniority increases of 2.50%, to an effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.
- Mortality rates were modified from the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back 3 years for both males and females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2000 Combined Disabled Tables (male and female) with age set back 7 years for males and 3 years for females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

#### FAIRFIELD AREA SCHOOL DISTRICT Schedule of School District's Contributions – Public School Employees' Retirement System

For the Fiscal Year Ended June 30	Year Ended Required		Contributions in Relation to the Contractually Required Contribution			ontribution Deficiency (Excess)		Covered Payroll - Fiscal Year	Contributions as a Percentage of Covered Employee Payroll	
2021	\$	2.298.306	¢	2.298.306	¢	_	\$	6,939,113	33.1%	
	Ф	,,	Ф	,,	Ф	-	Ф	, ,	, •	
2020		2,268,480		2,268,480		=		6,782,369	33.4%	
2019		2,228,884		2,228,884		-		6,812,129	32.7%	
2018		2,108,803		2,108,803		-		6,654,936	31.7%	
2017		1,905,521		1,905,521		-		6,954,750	27.4%	
2016		1,648,379		1,648,379		-		6,608,165	24.9%	
2015		1,324,963		1,324,963		=		6,583,949	20.1%	
Notes										

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.

# FAIRFIELD AREA SCHOOL DISTRICT Schedule of Changes in the School District's Total OPEB Liability and Related Ratios – School District Plan

2021		2020		2019		2018
\$ 53,520	\$	78,629	\$	74,455	\$	84,829
27,665		36,373		36,128		30,160
-		49,007		-		-
-		(468,117)		-		-
101,447		(22,751)		(1,011)		(113,330)
 (42,030)		(49,080)		(45,512)		(51,509)
140,602		(375,939)		64,060		(49,850)
 792,587		1,168,526		1,104,466		1,154,316
\$ 933,189	\$	792,587	\$	1,168,526	\$	1,104,466
N/A	\$	6,397,830		N/A	\$	6,272,363
N/A		12.39%		N/A		17.61%
\$ \$	\$ 53,520 27,665 - 101,447 (42,030) 140,602 	\$ 53,520 \$ 27,665	\$ 53,520 \$ 78,629 27,665 36,373 - 49,007 - (468,117) 101,447 (22,751) (42,030) (49,080) 140,602 (375,939) 	\$ 53,520 \$ 78,629 \$ 27,665 36,373 49,007 \$    - (468,117) (101,447 (22,751) (42,030) (49,080) 140,602 (375,939) \$    792,587 1,168,526 \$ 933,189 \$ 792,587 \$ \$    N/A \$ 6,397,830	\$ 53,520 \$ 78,629 \$ 74,455 27,665 36,373 36,128 - 49,007 -  - (468,117) -  101,447 (22,751) (1,011) (42,030) (49,080) (45,512) 140,602 (375,939) 64,060 792,587 1,168,526 1,104,466 \$ 933,189 \$ 792,587 \$ 1,168,526 N/A \$ 6,397,830 N/A	\$ 53,520 \$ 78,629 \$ 74,455 \$ 27,665 36,373 36,128

#### **NOTES**

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.

The amounts presented for each fiscal year were determined as of the measurement period year end that was used for the fiscal year. For the School District plan, the measurement period year end is one year prior to the fiscal year end.

# FAIRFIELD AREA SCHOOL DISTRICT Schedule of School District's Proportionate Share of Net OPEB Liability – Public School Employees' Retirement System

For the Fiscal Year Ended June 30	School District's Proportion of the Net OPEB Liability (Asset)	School District's Proportionate Share of the Net OPEB Liability (Asset)		Cov	hool District's vered Payroll - surement period	School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	
2021	0.0483%	\$	1,043,617	\$	6,782,369	15.39%	5.69%	
2020	0.0494%		1,050,660		6,812,129	15.42%	5.56%	
2019	0.0494%		1,030,000		6,654,936	15.48%	5.56%	
2018	0.0495%		1,008,259		6,594,750	15.29%	5.47%	
NOTES								

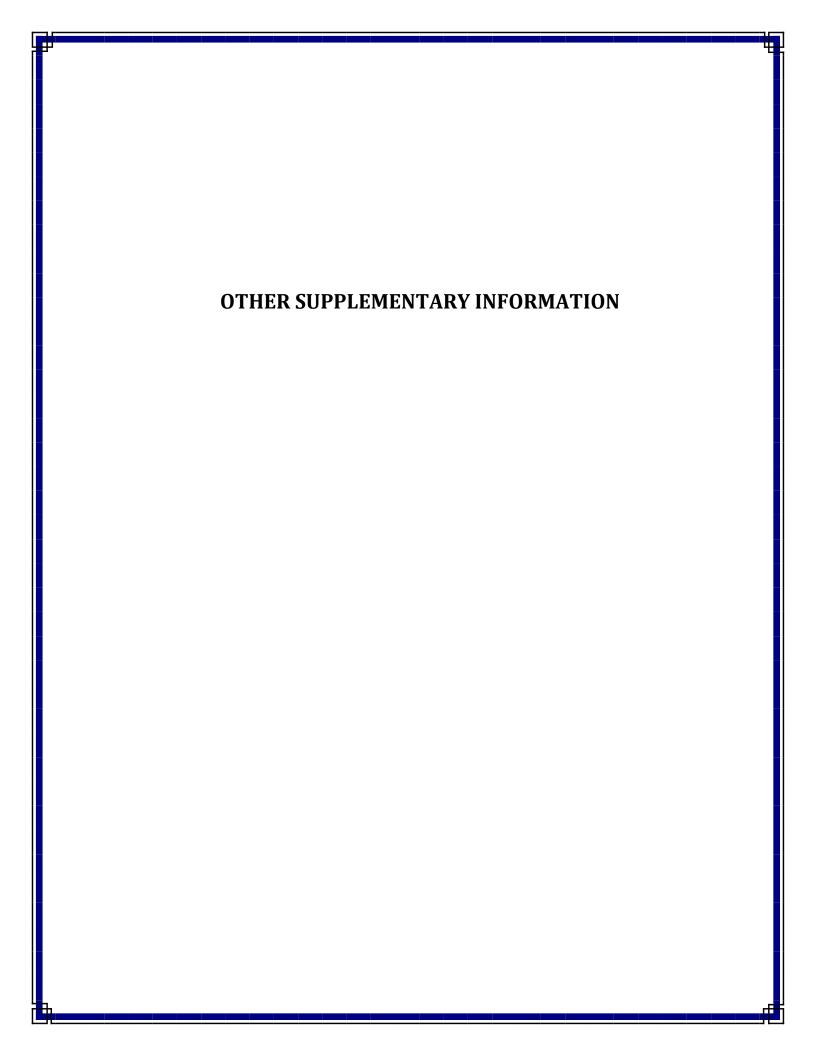
The amounts presented for each fiscal year were determined as the measurement period year-end that was used for the fiscal year. For PSERS, the measurement period year-end is one year prior to the fiscal year-end.

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.

#### FAIRFIELD AREA SCHOOL DISTRICT Schedule of School District's OPEB Contributions - Public School Employees' Retirement System

For the Fiscal Year Ended June 30	ctually Required	-	Contributions in Relation to the Contractually Required Contribution	 tribution ncy (Excess)	ered Payroll - Fiscal Year	Contributions as a Percentage of Covered Employee Payroll
2021	\$ 56,208	\$	56,208	\$ -	\$ 6,939,113	0.81%
2020	57,120		57,120	-	6,782,369	0.84%
2019	56,748		56,748	-	6,812,129	0.83%
2018	55,145		55,145	-	6,654,936	0.83%

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.



#### FAIRFIELD AREA SCHOOL DISTRICT Schedule of Expenditures of Federal Awards Year Ended June 30, 2021

Grantor Program Title U.S. Department of Education	Source 1	Federal CFDA Number	Pass Through Grantor's Number	Grant Period Beginning/ Ending Date	Program or Award Amount	Total Received for the Year	Receivable (Payable) at July 1, 2020	Revenue Recognized	Expenditures Recognized	Receivable (Payable) at July 1, 2021	Total Passed- Through to Subrecipients
Passed through the Pennsylvania Department of Education											
Title I - Grants to Local Educational Agencies Title I - Grants to Local Educational Agencies	I I	84.010 84.010	FA-013-21-0142 A FA-013-20-0142 A	7/1/20 - 9/30/21 7/1/19 - 9/30/20	\$ 147,541 124,350		(28,204)	28,204	\$ 113,954 28,204		\$ - -
Total Title I - Grants to Local Educational Agencies						60,640	(28,204)	142,158	142,158	53,314	
Title II - Improving Teacher Quality State Grants Title II - Improving Teacher Quality State Grants	I I	84.367 84.367	FA-020-21-0142 A FA-020-20-0142 A	7/1/20 - 9/30/21 7/1/19 - 9/30/20	23,587 25,959	14,852 418	418	23,587	23,587	8,735	<u> </u>
Total Title II - Improving Teacher Quality State Grants						15,270	418	23,587	23,587	8,735	
Title IV - Student Support and Academic Enrichment	I	84.424	FA-144-21-0142	7/1/20 - 9/30/21	10,000	6,364		10,000	10,000	3,636	
COVID-19 - Education Stabilization Fund - ESSER I COVID-19 - Education Stabilization Fund - ESSER II	I I	84.425D 84.425D	FA-200-20-0142 FA-200-21-0142A	3/13/20 - 9/30/20 3/1/21	102,066 420,491	102,066 38,107	100,122	1,944 174,329	1,944 174,329	136,222	<u> </u>
Total COVID-19 - Education Stabilization Fund						140,173	100,122	176,273	176,273	136,222	
Total passed through PA Department of Education						222,447	72,336	352,018	352,018	201,907	
Passed through Lincoln Intermediate Unit Special Education Cluster (I.D.E.A)											
I.D.E.A Special Education - Grants to States I.D.E.A Special Education - Grants to States	I I	84.027 84.027	N/A N/A	7/1/20 - 6/30/21 7/1/19 - 6/30/20	174,262 118,097	174,262 118,097	- 118,097	174,262 -	174,262	-	-
Total I.D.E.A						292,359	118,097	174,262	174,262		
I.D.E.A Special Education - Preschool Grants	I	84.173	N/A	7/1/20 - 6/30/21	1,800	1,800	-	1,800	1,800	-	-
Total Lincoln Intermediate Unit			,	, ,,,	,	294,159	118,097	176,062	176,062	-	-
Passed through the Pennsylvania Department of Educatio	n										
COVID-19 - I.D.E.A Special Education - Grants to States	I	84.027	FA-252-20-0142	3/1/21 - 9/30/21	6,974	5,579	-	6,974	6,974	1,395	-
Total Pennsylvnia Department of Education				-,-,,,	3,7.1.2	5,579	-	6,974	6,974	1,395	
Passed through Gettysburg Area School District											
Perkins - Career and Tehnical Education - Basic Grants to States	I	84.048	N/A	7/1/20 - 6/30/21	10,189	-	-	10,189	10,189	10,189	-
Perkins - Career and Tehnical Education - Basic	I	84.048	N/A	7/1/19 - 6/30/20	11,511	44.544	11 511				
Grants to States Total Gettysburg Area School District						11,511 11,511	11,511 11,511	10,189	10,189	10,189	<u>_</u>
Total U.S. Department of Education											
•						533,696	201,944	545,243	545,243	213,491	
U.S. Department of Treasury											
Passed through the Pennsylvania Commission on Crime and COVID-19 - Coronavirus Relief Fund	ı Delinqu	•	2020 CC 01 24204	6/24/20 - 10/30/20	160.044	160,844		160,844	160,844		
Total U.S. Department of Treasurey	1	21.019	2020-03-01-34294	6/24/20 - 10/30/20	160,844	160,844	<u>-</u>	160,844	160,844		<del></del>
•						100,011		100,011	100,011		
U.S. Department of Agriculture Passed through Pennsylvania Department of Education Child Nutrition Cluster											
COVID-19 - National School Lunch Program	I	10.555	N/A	7/1/20 - 6/30/21	N/A	127,687	-	164,672	164,672	36,986	-
COVID-19 - School Breakfast Program	I	10.553	N/A	7/1/20 - 6/30/21	N/A	7,176	-	10,827	10,827	3,651	-
COVID-19 - School Breakfast Program	I	10.553	N/A	7/1/19 - 6/30/20	N/A	709	709	177 100	175 400	- 40.627	
Total Pennsylvnia Department of Education						135,572	709	175,499	175,499	40,637	
National School Lunch Program	I (B)	10.555	N/A	7/1/20 - 6/30/21	N/A	12,217		12,217	12,217		-
Total Department of Agriculture						147,789	709	187,716	187,716	40,637	
Total Federal Expenditures						\$ 842,329	\$ 202,653	\$ 893,803	\$ 893,803	\$ 254,127	\$ -

#### FAIRFIELD AREA SCHOOL DISTRICT Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2021

#### NOTE 1 REFERENCES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- (I) Indirect Funding
- (B) Based on USDA valuation

#### NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Accounting**

The schedule of expenditures of federal awards is presented using the modified accrual basis in accordance with accounting principles prescribed by the Pennsylvania Department of Education, which conform to generally accepted governmental accounting principles. Expenditures are recognized in the accounting period in which the liability is incurred, if measurable. Revenues designated for payment of specific School District expenditures are recognized when the related expenditures are incurred. Any excess of revenues or expenditures at the fiscal year end is recorded as accounts payable or a receivable, respectively.

#### **Indirect Cost Rate**

The School District has not elected to use the 10% de minimis indirect cost rate for its federal programs.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Fairfield Area School District Fairfield, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fairfield Area School District, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Fairfield Area School District's basic financial statements and have issued our report thereon dated November 28, 2022.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered Fairfield Area School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Fairfield Area School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Fairfield Area School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2021-001, 2021-002, and 2021-003 that we consider to be material weaknesses.

#### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether Fairfield Area School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### FAIRFIELD AREA SCHOOL DISTRICT'S RESPONSE TO FINDINGS

Fairfield Area School District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Fairfield Area School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Smith Elliott Kearns \* Company, LLC

Chambersburg, Pennsylvania November 28, 2022



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors Fairfield Area School District Chambersburg, Pennsylvania

#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited Fairfield Area School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Fairfield Area School District's major federal programs for the year ended June 30, 2021. Fairfield Area School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Fairfield Area School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Fairfield Area School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Fairfield Area School District's compliance.

#### Basis for Qualified Opinion on Education Stabilization Fund

As described in the accompanying schedule of findings and questioned costs, the Fairfield Area School District did not comply with requirements regarding CFDA 84.425 Education Stabilization Fund as described in finding number 2021-004 for Reporting. Compliance with such requirements is necessary, in our opinion, for the Fairfield Area School District to comply with the requirements applicable to that program.

#### Qualified Opinion on Education Stabilization Fund

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the Fairfield Area School District complied, in all material respects, with the types of compliance requirements referred to above that could have direct and material effect on the Education Stabilization Fund for the year ended June 30, 2021.

#### Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Fairfield Area School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2021.

#### **Other Matters**

Fairfield Area School District's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Fairfield Area School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of Fairfield Area School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Fairfield Area School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Fairfield Area School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2021-004, that we consider to be a material weakness.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Smith Elliott Kearns \* Company, LLC

Chambersburg, Pennsylvania November 28, 2022

### **Section I - Summary of Auditor's Results**

Financial Statements								
Type of auditor's report issued:	Unmodified							
Internal control over financial reporting:								
<ul><li>Material weakness(es) identified?</li><li>Significant deficiencies identified?</li></ul>	<ul><li>⋈ Yes</li><li>⋈ No</li><li>⋈ Yes</li><li>⋈ None Reported</li></ul>							
Noncompliance material to financial statement noted?	ts □ Yes   ⊠ No							
Federal Awards								
Internal control over major programs:								
<ul><li>Material weakness(es) identified?</li><li>Significant deficiencies identified?</li></ul>	<ul><li>⋈ Yes</li><li>⋈ No</li><li>⋈ Yes</li><li>⋈ None Reported</li></ul>							
Type of auditor's report issued on compliance the major programs:	for <b>Qualified and Unmodified</b>							
<ul> <li>Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516?</li> </ul>	⊠ Yes □ No							
Identification of the major programs:								
CFDA Number(s) 84.425	Name of Federal Program COVID-19 - Education Stabilization Fund – ESSER							
84.027 84.173	Special Education Cluster I.D.E.A. – Special Education – Grants to States I.D.E.A Special Education - Preschool Grants							
Dollar threshold used to distinguish between type A and type B programs	\$ 750,000							
Auditee qualified as low-risk auditee?	□ Yes							

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#### **Section II - Financial Statement Findings**

#### A. Material Weaknesses in Internal Control

2021-001 Proper Recording of Transactions and Reconciliations of Accounts

**Condition:** There were numerous transactions not properly recorded in the general

ledger system. In addition, account reconciliations were not completed for all accounts. There were also multiple funds in which the fund balance/net position did not agree to the previous year financial statements. There was a lack of oversight by management to ensure that these procedures were completed on a regular basis, including a review of journal entries made.

**Criteria:** All balance sheet accounts should be reconciled on a regular basis in the

general ledger system, and budget/actual variances should be evaluated monthly. All journal entries made to the general ledger system should be reviewed by someone other than the individual that generated the entry.

**Cause:** Due to lack of oversight, the general ledger reconciliations were not

completed on a regular basis. In addition, there were adjusting journal entries from June 30, 2020 that were not properly entered into the general ledger system or additional entries made during the year to the fund balance/net position accounts, which required adjustments during the

current year.

**Effect:** Without significant analysis and resulting adjustments made by

management subsequent to year end, the financial statements would have

been materially misstated.

**Recommendation:** All balance sheet accounts should be reconciled on a regular basis and

income statement accounts should be monitored by comparison to the previous year and to the budget, with adjusting journal entries made as needed. All adjusting journal entries should be reviewed by someone other

than the preparer.

**Response:** The Business Manager will reconcile all balance sheet accounts of all funds

on a monthly basis.

An analysis of all revenue and expenditure accounts will be done monthly by the Business Manager. Budget to actual reports will be distributed to each

member of the Leadership Team on a monthly basis.

The Business Manager will confirm at the conclusion of each audit that the General Ledger data is consistent with the financial statements as contained

within the audit report.

In the above process any General Ledger adjustments that are needed will

be made on a monthly basis.

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#### FAIRFIELD AREA SCHOOL DISTRICT Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2021

2022-002 Review of Bank Reconciliations

**Condition:** Bank reconciliations should be prepared on all bank accounts each month

and reviewed by someone other than the preparer. This review should be documented to include the reviewer's initials and the date that the review

was completed.

**Criteria:** Reviews of the bank reconciliations should be completed on all bank

accounts each month.

**Cause:** Bank reconciliations were not reviewed by anyone other than the preparer

during the 2020-2021 fiscal year.

**Effect:** Without an independent review of the prepared bank reconciliations, cash

along with other accounts could be materially misstated.

**Recommendation:** All bank reconciliations should be reviewed by someone other than the

preparer each month. The review should be documented with the

reviewer's initials and the date the review was performed.

**Response:** The Business Manager is currently reviewing all bank reconciliations and

signing the bank reconciliations as evidence of review.

2021-003 Support for Credit Card Transactions

**Condition:** During our testing, credit card transactions were selected to review the

receipts associated with the charges. It was noted that there were missing

receipts for portions of February, and all of March and April 2021.

**Criteria:** For all credit card charges, receipts should be maintained for all

transactions.

**Cause:** Due to turnover in the business office staff, the support for credit card

transactions could not be located for the months of February, March, and

April 2021.

**Effect:** Without the appropriate receipts for the credit card charges, the District is

unable to substantiate the charges were legitimate District expenditures.

**Recommendation:** All receipts for the utilization of the credit cards should be maintained.

**Response:** A prior Business Manager had taken files home in order to work from home.

At the time of the audit the staff could not locate the files as they were not aware they were removed. In the future files will not be removed from the Business Office unless the employee is approved to work from home and it is

communicated which files are being removed.

The Business Manager is currently reviewing all credit card charges. A notice will be sent to the employee as well as the supervisor for any receipts that are missing. If the employee has multiple notices being sent during the year the employee's card will be reviewed for limiting the allowable transactions and if the problem continues the card will be reviewed for

cancellation.

#### B. Compliance Findings

There were no compliance findings related to the financial statement audit required to be reported.

#### **Section III - Federal Award Findings and Questioned Costs**

Finding Reference: 2021-004 - Reporting

Federal Agency: U.S. Department of Education

Federal Program: 84.425 - COVID-19 - Education Stabilization Fund

**Compliance Requirement: Reporting** 

Type of Finding: Material Weakness in Internal Control Over Compliance and

**Compliance** 

Criteria: The Education Stabilization Fund (ESSER) award requires a

Reconciliation of Cash on Hand Quarterly Report to be completed at the

end of each quarter throughout the term of the agreement.

Statement of Condition: ESSER funds were received during the quarter ended June 2021;

however, a Quarterly Cash on Hand report was not filed for the quarter

ended June 30, 2021.

Statement of Cause: The District did not identify the reporting requirement and thus the

report was not completed.

Possible Asserted Effect: The District was not in compliance with the reporting requirements

established by the Department of Education.

*Questioned Costs:* None noted.

*Context:* For the testing of the ESSER program, there was only one quarterly

report that was due to be filed for the 2020/2021 fiscal year.

*Repeat Finding:* This is not a repeat finding.

Recommendation: As new grants are awarded; the grant agreements should be reviewed in

detail to determine applicable compliance requirements.

Views of Responsible Officials and Planned

Corrective Actions: As of April 2022, all Reconciliation of Cash on Hand Quarterly Reports

are being completed by the Business Manager.



## FAIRFIELD AREA SCHOOL DISTRICT

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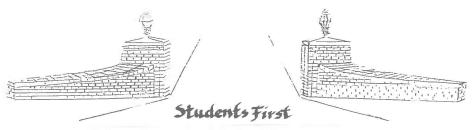
FAIRFIELD AREA SCHOOL DISTRICT Summary Schedule of Prior Audit Findings Year Ended June 30, 2021

Findings related to financial statements:

None

Findings related to federal awards:

A single audit was not performed for the fiscal year ended June 30, 2020.



Fairfield Area School District